#### Republic of the Philippines

### Department of Environment and Natural Resources

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#### **MEMORANDUM**

FOR

**All Undersecretaries** 

**All Assistant Secretaries** 

**All Bureau Directors** 

**All Regional Executive Directors** 

**All Attached Agencies** 

**FROM** 

The Undersecretary

Special Concerns and Legislative Affairs

SUBJECT

REQUEST FOR FINAL CONCURRENCE ON THE NEDA BOARD-NATIONAL LAND USE COMMITTEE (NB-NLUC) DRAFT EXECUTIVE ORDER ON LAND USE AS OF 29 MAY

2023

DATE

3 , mAi 2023

In reference to the electronic mail from the NEDA Board-National Land Use Committee (NB-NLUC) received on 30 May 2023, further to its letter dated 11 May 2023, they are requesting for final concurrence on the final draft Executive Order (EO) to "Accelerate the Implementation of Land use-related Policies to ensure Sustainable Land Use and Management". This incorporates additional comments submitted by the DENR, DILG, NCIP, and ULAP.

In this regard, may we request your **final concurrence** on the Draft Executive Order. Kindly submit it via email at <u>denrllo@denr.gov.ph</u> on or before **June 2, 2023, at 5 PM** for submission to the NEDA before their submission of the same to the Office of the President.

Attached herewith is the Draft Executive Order as of May 29, 2023. Also attached for your reference is the list of agreements during the NB-NLUC Technical Working Group meeting and the matrix of the additional agency comments.

GNATIUS LOYOLA A. RODRIGUEZ



# REPUBLIC OF THE PHILIPPINES NATIONAL ECONOMIC AND DEVELOPMENT AUTHORITY

May 29, 2023

#### SECRETARY MARIA ANTONIA YULO LOYZAGA

Department of Environment and Natural Resources (DENR)
DENR Building, Visayas Avenue
Diliman, Quezon City

#### Dear Secretary Loyzaga:

Further to our letter dated 11 May 2023, this is to request concurrence on the attached final draft Executive Order (EO) to "Accelerate the Implementation of Land use-related Policies to ensure Sustainable Land Use and Management". This incorporates additional comments submitted by the DENR, DILG, NCIP, and ULAP.

We would appreciate receiving your official concurrence on this draft EO on or before June 5, 2023 before submission of the same to the Office of the President. Also attached for your reference is the list of agreements during the NB-NLUC Technical Working Group meeting and the matrix of the additional agency comments.

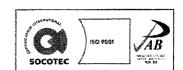
For clarifications, you may contact Mr. Ross de Leon or Ms. Eunice Gonzales thru telephone no.: 8631-0945 local 709 or email: <a href="mailto:rideleon@neda.gov.ph">rideleon@neda.gov.ph</a> and <a href="mailto:mmgonzales@neda.gov.ph">mmgonzales@neda.gov.ph</a>. Kindly send your inputs to <a href="mailto:rdsmailbox@neda.gov.ph">rdsmailbox@neda.gov.ph</a> cc Mr. de Leon and Ms. Gonzales.

Thank you.

Undersecretary, Regional Development Group, and

Chair, NB-NLUC Technical Board

Cc: Office of the Executive Secretary
Presidential Management Staff
Presidential Legislative Liaison Office



#### MALACAÑAN PALACE MANILA

#### BY THE PRESIDENT OF THE PHILIPPINES

EXECUTIVE ORDER NO. \_\_\_\_

## ACCELERATE THE IMPLEMENTATION OF LAND USE-RELATED POLICIES TO ENSURE SUSTAINABLE LAND USE AND MANAGEMENT

WHEREAS, there is an urgent need to efficiently, equitably and sustainably allocate land resources to achieve food security, determine hazardous areas, delineate protected areas, identify areas for settlements, commercial, industrial and infrastructure uses, among others, with minimal impact on future generations;

WHEREAS, there is a need to harmonize the land use-related functions of various government agencies, streamline the land use conversion process, and accelerate the implementation of land use-related policies in order to optimize the potentials of land resources and spur economic development in the countryside;

**WHEREAS,** land has a social function and land ownership has a social responsibility; the conversion of agricultural lands into industrial, commercial or residential lands shall take into account the tillers' rights and national food security;

**WHEREAS,** Article XII, Section 3 of the 1987 Constitution provides that lands of the public domain are classified into agricultural, forest or timber, mineral lands, and national parks. Agricultural lands of the public domain may be further classified by law according to the uses to which they may be devoted;

WHEREAS, Article XIII, Section 9 of the 1987 Constitution provides that the State shall undertake, in cooperation with the private sector, a continuing program of urban land reform and housing which will make available at affordable cost decent housing and basic services to underprivileged and homeless citizens in urban centers and resettlements areas; the State shall also promote adequate employment opportunities to such citizens; and in the implementation of such program, the State shall respect the rights of small property owners;

**WHEREAS,** Article VII, Section 17 of the 1987 Constitution provides that the President shall have control over all the executive departments, bureaus and offices, and shall ensure the faithful execution of laws;

**WHEREAS**, Article X, Section 4, of the Constitution, states that the President shall exercise general supervision over local government units;

**WHEREAS,** Letter of Instruction (LOI) No. 1350, series of 1983, institutionalized the framework for national physical planning and created the National Land Use Committee (NLUC); and

**WHEREAS,** Executive Order (EO) No. 770 series of 2008, as amended by EO No. 770-A series of 2009, strengthened the NLUC by elevating it into a National Economic and Development Authority (NEDA) Board Committee;

**NOW, THEREFORE, I, FERDINAND R. MARCOS, JR.,** President of the Republic of the Philippines, by virtue of powers vested in me by the Constitution and existing laws, do hereby order:

**Section 1. Reconstitution of the National Land Use Committee (NLUC).** The NEDA Board - National Land Use Committee, which was created under EO No. 770, series of 2008, as amended, as the highest policy-making body on land use, is hereby reconstituted with the following composition:

Chairperson: Secretary of Socio-economic Planning

Members: Secretaries of the:

Department of Environment and Natural Resources (DENR);

Department of Agriculture (DA);

Department of Agrarian Reform (DAR);

Department of the Interior and Local Government (DILG);

Department of Human Settlements and Urban

Development and (DHSUD); and

Department of Public Works and Highways (DPWH);

One representative from the Union of Local Authorities of the Philippines (ULAP).

Secretaries may designate a representative with a rank not lower than Undersecretary, and an alternate of at least Director level.

The NLUC may call upon any relevant department, bureau, office, agency and instrumentality of the government, department, bureau, office, agency and instrumentality of the government, including but not limited to NCIP, DTI, DOTR, DOST, and DOE, private entities, and land use and spatial planning experts for cooperation, support, and assistance in the performance of its functions. The NLUC shall meet at least twice a year.

**Section 2. Powers and Functions of the NLUC.** The NLUC shall have the following powers and functions:

- a) Advise the President of the Philippines on all matters concerning land use and spatial planning;
- b) Integrate and harmonize guidelines and policies relevant to land use and spatial planning;
- c) Provide technical support in the resolution of disputes on land use and spatial planning including those elevated by the Regional Land Use Committees (RLUCs).;
- d) Formulate a national framework for physical planning (NFPP), shepherd the preparation of sub-national spatial development and physical frameworks and come up with other inter-sectoral policies and programs that guide the rational use and management of the country's land and other physical resources. The NFPP shall have a timeframe of 30 years with regular review and updating every 10 years;

103 e) Promote the integration of land use and spatial planning policies, plans and 104 programs, including disaster risk management and climate change adaptation, into 105 national and sub-national socio-economic plans and programs: 106 107 f) Coordinate the establishment of an up-to-date, inter-operable and accessible 108 national databases on land use: 109 110 g) Assess periodically the impacts or effects of land use policies which have been 111 adopted and implemented; and 112 113 h) Provide policy directions to the Regional Land Use Committees in the performance 114 of their land use policy coordination and spatial planning functions. 115 116 Section 3. Reconstitution of the Regional Land Use Committee (RLUC). At the 117 regional level, the RLUC under the Regional Development Council (RDC) shall be 118 reconstituted with the following composition: 119 120 Chairperson: Regional Director of the NEDA Regional Office 121 Members: Regional Directors of the DENR, DA, DAR, DILG, DHSUD and DPWH 122 and one representative from ULAP 123 124 The RLUC may also call upon any relevant department, bureau, office, agency and 125 instrumentality of the government including the regional offices of the NCIP, DTI, DOST, and 126 DOE, private entities, and land use and spatial planning experts for cooperation, support, and 127 assistance in the performance of its functions. 128 129 For Metro Manila, the Chairman of the Metro Manila Development Authority (MMDA) 130 shall serve as the Chairperson of the Regional Land Use Committee. 131 132 Land use concerns, including the preparation of the regional and provincial spatial 133 development frameworks city and municipal comprehensive land use plans in the 134 Bangsamoro Autonomous Region in Muslim Mindanao (BARMM) shall be addressed by the 135 appropriate institutional mechanism in the BARMM. Furthermore, all concerned government 136 agencies with land use planning functions shall extend technical assistance, upon request, to 137 the BARMM and its LGUs in their land use planning activities. 138 139 Section 4. Powers and Functions of the RLUCs. The RLUCs shall have the following 140 powers and functions: 141 a) Formulate and periodically update the regional spatial development and physical 142 framework taking into consideration national, interregional, regional and local 143 plans and policies. The RPFP shall have a timeframe of 12 years with regular 144 review and updating every six years or when deemed necessary. 145 b) Promote the integration of land use and spatial planning policies, plans and 146 programs, including disaster risk reduction measures into the regional 147 socioeconomic plans and programs;

c) Provide technical support in the resolution of region-specific land use policy issues

regional spatial development and physical framework;

among government agencies, especially those arising from the implementation of

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151 152 153 154 155	d)	Review the provincial development and physical framework plans (PDPFPs) and comprehensive land use plans (CLUPs) and zoning ordinances (ZOs) of highly-urbanized cities and independent component cities and provide recommendations to ensure their consistency with the regional spatial development and physical framework;
156 157 158	e)	Elevate to the NLUC, for discussion and settlement, the unresolved region-specific land use policy disputes and controversies among government agencies in the regions;
159 160	f)	Assess changes in land use and other physical resources in the regions in coordination with the Local Land Use Committees;
161 162 163	g)	Evaluate the consistency of major sub-national programs and projects with the regional spatial development and physical framework and their impacts on land use and the environment;
164 165	h)	Assess periodically the sub-national impacts or effects of land use policies which have been adopted and implemented;
166 167	i)	Undertake the gathering, updating and maintenance of a regional land use database system; and
168	j)	Perform other related functions as may be directed by the NLUC.
169 170 171		tion 5. Offices, Units and Staff Support to the NLUC and RLUCs. The NEDA ue to provide core secretariat services to the NLUC and RLUCs.
172 173 174 175 176 177	(PLUCs) es Preparation Units Pursi	ction 6. Provincial Land Use Committees. The Provincial Land Use Committee stablished under Executive Order (EO) No. 72 series of 1993 "Providing for the and Implementation of the Comprehensive Land Use Plans of Local Government uant to the Local Government Code of 1991 and other Pertinent Laws" is herebyed as follows:
178 179 180 181 182 183		nbers: Provincial Planning and Development Coordinator Provincial Agriculturist, Engineer, Tourism Officer, Assessor, Environment and Natural Resources Officer, Disaster Risk Reduction and Management Officer and Economic and Investment Promotions Officer; and
184 185 186		Representatives from the regional/provincial/field offices of the DA, DAR, DHSUD, DENR, DILG and DPWH
187 188	Purfunctions:	suant to Section of EO 72 series of 1993, the PLUC shall perform the following
189 190 191 192 193		<ul> <li>Assist the Provincial Development Council in the preparation the Provincial Development Plans and Provincial Physical Framework Plans or the combined Provincial Development and Physical Framework Plans;</li> </ul>
194 195	l	Assist the Sangguniang Panlalawigan in reviewing the comprehensive land use plans of component cities and municipalities to ensure that said are consistent

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with the provincial development and physical framework plan, and national policies, standards and guidelines:

- c) Recommend solutions to harmonize conflicting proposed land uses among component cities and municipalities; and
- d) Submit their findings and recommendations to the Sangguniang Panlalawigan for consideration on its decision.

**Section 7. Preparation of Comprehensive Land Use Plans**. Pursuant to Section 20 of the Local Government Code, the cities and municipalities shall, in conformity with existing laws, continue to prepare their respective comprehensive land use plans enacted through zoning ordinances which shall be the primary and dominant bases for the future use of land resources. Provided, that the requirements for food production, human settlements, and industrial expansion shall be taken into consideration in the preparation of such plans.

# Section 8. Functions of the Department of Human Settlements and Urban Development (DHSUD) on Land Use Planning.

Consistent with Chapter III, Section 5, Item II (e) of RA 11201, or the Department of Human Settlements and Urban Development Act of 2019, the DHSUD, upon mandatory consultation with relevant government agencies, shall formulate and prescribe the land use planning standards and guidelines for the CLUPs and zoning ordinances of cities and municipalities, and the provincial development and physical framework plans (PDPFPs). Such standards and guidelines shall provide due consideration to the protection of prime agricultural lands, irrigated and irrigable lands, culturally significant lands, and fragile ecosystems pursuant to R.A. No. 8435 otherwise known as the Agriculture and Fisheries Modernization Act of 1997. Furthermore, the guidelines shall ensure that disaster risk reduction and climate change adaptation are mainstreamed in the said plans pursuant to RA 9729, otherwise known as the Climate Change Act of 2009, RA 10121, otherwise known as the Philippine Disaster Risk Reduction and Management Act of 2010, and RA11038, otherwise known as Expanded National Integrated Protected Areas System Act of 2018.

Pursuant to Section 13.8 of the Implementing Rules and Regulations of the Republic Act (RA) 11201 and EO No. 72, s. 1993, the PDPFPs (erstwhile called CLUPs of provinces under EO No. 72 s. 1993), as well as the CLUPs of highly urbanized cities, independent component cities, and LGUs in the National Capital Region, shall be reviewed and ratified by the DHSUD to ensure compliance with the national standards and regulations on land use planning and zoning. In addition, DHSUD shall continue to issue locational clearances for proposed projects considered to be of vital and national or regional economic or environmental significance as declared by the NEDA Board.

The DHSUD, in coordination DA, DAR, and DENR shall design and develop an integrated information and management system for monitoring agricultural land reclassification done by LGUs in accordance with Section 20 of the LGC, including land use changes and other datasets, pursuant to Section 19.13 of the IRR of RA 11201.

The DHSUD shall serve as the coordinating agency for the issuance of certificates required for agricultural land reclassification pursuant to Section 2 of Memorandum Circular No. 54, series of 1993 otherwise known as, "Prescribing the Guidelines Governing Section 20 of RA 7160 otherwise known as the Local Government Code of 1991 Authorizing Cities and Municipalities to Reclassify Agricultural Lands into Non-Agricultural Uses".

#### Section 9. Streamlining the Process of Applications for Land Use Conversion.

Conversion is the act of changing the current use of a piece of agricultural land into some other use as approved by the DAR while reclassification is the act of specifying how agricultural lands shall be utilized for non-agricultural uses such as but not limited to residential, industrial, and commercial, as embodied in the land use plan. A mere reclassification of an agricultural land does not automatically allow a landowner to change its use.

The DAR, as the agency mandated to authorize land use conversion under Sections 4 (j) and 5(l) of EO No. 129-A, s. 1987, Section 3 (13), Title XI of EO 292. series of 1987 otherwise known as The Revised Administrative Code of 1987, and section 65 of RA No. 6657, otherwise known as the Comprehensive Agrarian Reform Law of 1998, as amended by RA No. 9700, shall be guided by the reclassification of lands as indicated in the CLUPs under EO No. 72, Series of 1993 and MC No. 54. Series of 1993 and as such streamline the land use conversion process to ensure the speedy disposition of the same. It shall monitor and maintain a database on the actual uses of the lands approved or disapproved for land use conversion.

An application for land use conversion shall be acted upon by the DAR within thirty (30) days from compliance by the applicant with the substantive and procedural requirements for conversion as set forth by the DAR.

The DAR shall monitor and maintain a database on the actual uses of the lands approved or disapproved for land use conversion. It shall ensure that the Task Force on Illegal Conversion in the provinces shall commence the necessary and proper criminal complaint for illegal conversion cases in accordance with sections 73 and 74 of RA 6657, as amended in 2009 by RA 9700. It shall periodically report these incidences to the NLUC.

Within sixty days upon the effectivity of this order, the DAR, DA, DENR, and DHSUD shall develop a harmonized system of monitoring compliance with the legal requirements for the reclassification and conversion of land.

Section 10. Continuous Updating of Consolidated Data on All Irrigated and Irrigable Lands. Consistent with Administrative Order No. 363, series of 1997 and RA 6657 as amended, the National Irrigation Administration (NIA), in complementation with BSWM, shall continue the preparation, updating and consolidation of maps and data of irrigated and irrigable lands which shall be protected from conversion. The NIA shall also report the same to the NLUC within one (1) year upon the effectivity of this Executive Order.

Section 11. Delineation and Updating of Strategic Agriculture and Fisheries Development Zones (SAFDZ). Consistent with sections 6 and 7 of the Agriculture and Fisheries Modernization Act (AFMA) of 1997 or RA No 8435, the Department of Agriculture through the BSWM, in consultation with DAR, DENR, Department of Trade and Industry, Department of Science and Technology, concerned LGUs, and organized farmers and fisherfolk groups, shall continuously monitor the SAFDZs. The maps which will be produced as a result of the delineation and updating of the SAFDZ shall be made available to the local government units for its inclusion in their respective PDPFPs, CLUPs and Zoning Ordinances. Pursuant to Section 9 of the AFMA, all prime agricultural lands included in the SAFDZ shall be protected from land use conversion. The SAFDZ shall be subject to review every six (6) years by the DA.

Section 12. Boundary Delineation and Demarcation of Classified Forest Land and National Parks. Pursuant to Presidential Decree (PD) No. 705, s. 1975, otherwise known as

the Revised Forestry Code, as amended, and EO No. 318, s. 2004, which vests in the Department of Environment and Natural Resources (DENR) the mandate to delineate, classify and demarcate the forest lands to ensure its protection and sustainable development, within two (2) years upon the effectivity of this Executive Order, the DENR shall complete the delineation on the ground of forest lands and national parks, and submit the same to Congress for enactment into law pursuant to Section 4 Article XII of the 1987 Constitution. The result of forest boundary delineation shall be made available to the public for planning, land titling, reversion of alienable and disposable lands to forest lands, and other purposes.

**Section 13. Management of Coastal Resources.** Within one (1) year upon effectivity of this Executive Order, a National Integrated Coastal Management (ICM) Framework shall be developed by the DENR in coordination with the DA-Bureau of Fisheries and Aquatic Resources and other relevant agencies. Once the ICM framework is developed, the DHSUD, in coordination with the DENR, shall provide guidance to LGUs in integrating coastal management in their CLUPs.

Section 14. Delineation and Recognition of Ancestral Domains. The National Commission on Indigenous Peoples (NCIP) shall ensure that the recognition and promotion of the rights of Indigenous Cultural Communities and Indigenous Peoples are within the framework of national unity and development. Within one (1) year upon the effectivity of this Executive Order, The NCIP shall complete the mapping and corresponding database of all ancestral domains within one (1) year after the effectivity of this Executive Order. In addition, it shall complete the maps and database of all ancestral lands within two (2) years from the effectivity of this EO.as these shall The NCIP shall provide the NLUC with said maps and data to serve as one of the inputs in the formulation of land use and spatial planning policies.

Section 15. Delineation and Mapping of Hazard-prone and Vulnerable Areas. The DENR – Mines and Geosciences Bureau (MGB), DOST-Philippine Institute of Volcanology and Seismology (PHIVOLCS), and DOST-Philippine Atmospheric, Geophysical and Astronomical Services Administration (PAGASA), shall delineate hazard-prone and vulnerable areas and continuously update their hazard maps and the corresponding geospatial data using a science-based approach and employing existing technologies.

Within one (1) year upon the effectivity of this Executive Order, the said agencies shall complete the dissemination of these maps to LGUs for the latter's guidance shall provide the LGUs with the geohazard maps generated and updated for their guidance in the preparation of their own respective hazards-constrained development and physical framework and land use plans. The LGUs are also expected to closely coordinate with the agencies concerned about the availability and use of these maps.

**Section 16. National Unified Base Mapping Program.** Within one (1) year upon the effectivity of this Executive Order, the NAMRIA shall complete the 1:10,000 scale base maps of the whole country. The base maps shall be updated every five (5) years at the minimum. Such maps, along with other relevant geospatial data from other government agencies shall be shared and disseminated to all LGUs and government agencies and shall serve as reference in defining the planning area for land use planning, local development planning, and other planning activities.

Section 17. Land Consolidation for Agro-industrial Development. The consolidation of small-scale agricultural landholdings shall be promoted to take advantage of economies of scale in agricultural production, to promote value chain development, and to increase farm incomes and improve the quality of life of farmers. A Land Consolidation and

Utilization Program under the DA shall be established. The program shall implement the following:

- a) Consolidation of small contiguous landholdings into bigger agricultural estates for farm operations and agro-industries:
- b) Crafting of a comprehensive plan and study of the optimum utilization and long term productivity of bigger landholdings:
- c) Private sector participation in agricultural production and management through adequate security, incentives and reasonable return on investments, within limits set by existing laws;
- d) Development and adoption of cooperative systems that will increase the participation and protection of small farmers; and
- e) Provision of support to consolidated farms in such forms as farm-to-market roads, irrigation, utilities, logistics, processing facilities, upgrading of basic social amenities, and marketing assistance to farmers.

Section 18. Sanctions and Penalties on the Failure to Formulate, Enforce, and/or Implement the CLUPs. The DHSUD, in coordination with DILG, shall monitor the LGUs' formulation and implementation of the CLUPs and the PDPFPs. Within three (3) years upon the effectivity of this Executive Order, all LGUs shall complete the formulation of their CLUPs or PDPFPs.

Failure to formulate, review, enforce and/or implement the CLUPs shall be subject to the penalties and sanctions to be imposed by the DHSUD and/or DILG pursuant to RA 11201 and its Implementing Rules and Regulations, and Section 60 of the Local Government Code.

- **Section 19. Capacity Building.** The NEDA and DHSUD, in coordination with concerned NLUC members, shall develop and implement a capacity building program for RLUCs and PLUCs on the formulation and/or review of physical framework and land use plans.
- **Section 20. Funding.** The fund necessary for the implementation of this EO shall be charged against the current year appropriations of the Departments and other agencies concerned.
- **Section 21. Reportorial Requirements.** The NLUC shall submit an annual report to the NEDA Board on the status of the implementation of this Order.
- **Section 22. Implementing Rules and Regulations (IRR).** The NEDA and NLUC member-agencies shall issue the pertinent IRR within thirty (30) days from the effectivity of this Executive Order.
- **Section 23. Repealing Clause.** All other rules, regulations and issuances or parts thereof that are inconsistent with this Executive Order are hereby repealed or modified accordingly.
- **Section 24. Effectivity.** This Executive Order shall take effect immediately upon its publication in the Official Gazette or in a newspaper of general circulation.
- **DONE**, in the City of Manila, this \_\_\_\_ day of \_\_\_\_ in the year of our Lord Two Thousand and Twenty Three.

404 405 406 407 408 409		FERDINAND R. MARCOS, JR. President of the Philippines
410 411 412	By the President:	
413 414	LUCAS P. BERSAMIN Executive Secretary	

### Concurrence/Additional Comments on the Draft Executive Order (EO) on Land Use

Proposed Revision/Comment	Agency	Remarks
No objection and concurs with all the provisions in	DA, DAR,	No revision needed.
the draft EO.	and DHSUD	
Whereas Clauses		
1. On the 4th whereas clause, insert "that" after	DENR	Considered.
"the 1987 constitution provides"		
Section 1. Reconstitution of NLUC		
<ol> <li>On page 2 under Section 1, "and" should come after DHSUD to read as follows: "Department of Human Settlement and Urban Development (DHSUD), and"</li> </ol>	DENR	Considered.
3. On lines 79-80, the words "department, bureau, office, agency and instrumentality of the government" are repeated, hence, should be deleted		Considered.
Section 2. Powers and Functions of NLUC		
4. Include Land Degradation Assessment (LADA)	DENR-	This can be included
measures in promoting integrated and	NWRB	in the CLUP
sustainable land use management. The LADA		guidelines. Also, DA
approach provides a comprehensive analysis of		Memorandum
biophysical and socio-economic factors that		Circular 26, series of
enable the planners to understand the severity,		2022 already provides
and causes of land degradation, and to prioritize		for the incorporation
areas for conservation.		of sustainable land
		management
Mambarship of the NULIC DILIC and Level Land Line	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	approach in CLUPs.
Membership of the NLUC, RLUC and Local Land Use C		
5. Include that NCIP as a member of the	NCIP	Not considered. The
reconstituted NLUC, RLUC, and PLUC. This is to		NLUC membership
ensure that the rights of the ICCs/IPs are		should be lean.
protected and considered in the formulation of		Furthermore, the
plans and programs.		draft EO states that
		the NLUC, RLUCs and
		PLUCs may call on
		other agencies and
Section 3. Reconstitution of the Regional Land Use Co	mmittee	experts as needed.
6. The Mindanao Development Authority (MinDA)	DENR-	Pursuant to RA11201,
is mandated to promote, coordinate and	NWRB	the DHSUD is the
facilitate the active and extensive participation of	IAAAIVD	agency mandated to
racincate the active and extensive participation of		agency manuated to

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all sectors to effect socioeconomic development		review and ratify
of Mindanao. In view of this, it may be clarified		CLUPs. Further, the
whether the CLUPs and ZOs in cities and		draft EO states that
municipalities in Mindanao will be reviewed by		the RLUCs may call on
the MinDA. If such is the case, MinDA is		other agencies and
suggested to be also part of the RLUC.		experts as needed.
Section 4. Powers and Functions of RLUC		
7. Corollary to the function of the NLUC cited in	DILG-BLGD	Not considered. NFPP
Section 2 on the regular review and updating of		is a long-term
the national framework for physical planning		framework, hence a
(NFPP), which will be done every 10 years, it is		review period of 10
suggested to synchronize the review of this with		years is proposed.
the review of the RPFP, with regular review and		
updating of both done every six years or when		
deemed necessary.		
Section 6. Provincial Land Use Committees		
8. We recommend to include membership of the	DENR	Considered.
LGU Provincial ENR Officer.		
Section 7. Preparation of Comprehensive Land Use P	lans (CLUPs)	
9. Incorporate the Forest Land Use Plans (FLUP) in	DENR	This can be included
the preparation /or updating of CLUPs		in the CLUP
		guidelines.
10. Land use plans for ancestral domains shall be	NCIP	Considered. Section
formulated by the ICCs/IPs themselves in		14 provides for the
accordance with their needs and traditional		mapping and
resource and management systems with the		recognition of
assistance of the NCIP, the LGUs and civil society		ancestral domains in
organizations CSOs concerned. Such plans shall	i i	the land use plans.
be recognized and adopted in the barangay,		prante
city/municipal, provincial, regional, and physical		
framework plans.		
Training to the plants.		
Physical framework plans made prior to the		
delineation of ancestral domains included in		
such plans or ordinances shall, without prejudice		
to the rights of the ICCs/IPs concerned, adopt		
different land use categories in accordance with		
their particular needs and traditional resources		
and management systems. In cases where there	-	
are no ADSDPPs, the LGUs and the ICCs/IPs shall		
jointly formulate the land use within the		
ancestral domains until such time that the		
ICCs/IPs shall have formulated their ADSDPPs.		

Section 8. Functions of the Department of Human (DHSUD) on Land Use Planning.	Settlements an	d Urban Development
11. DHSUD shall take into consideration the conservation and protection of or prime ecosystems or Protected Areas in accordance with ENIPAS Law or R.A. 11038. It is respectfully suggested that the paragraph 3 be amended to "DHSUD, DA, DAR and DENR with concerned agencies."	DENR	Considered. This was part of the agreements during the NLUC-TWG meeting.
12. The agencies involved should have clear functions in the process of land reclassification and conversion. There should also be a review and streamlining of the procedures on land-related transactions by, between and among the agencies.		Considered. Provisions on the review and streamlining of land reclassification and conversion are included in Sections 8 and 9.
13. The formulation and planning prescription of land use planning standards shall be consistent with DENR policy on FLUP and criteria pursuant to PD 705.	DENR	This can be included in the CLUP guidelines.
14. In Paragraph 3, include DENR for coordinating agency by DHSUD to design and develop integrated information and management system for monitoring agricultural land reclassification done by LGUs with consideration on easement, foreshore, mangrove and forestlands.		Considered. This was part of the agreements during the NLUC-TWG meeting.
Section 9. Streamlining the Process of Applications for	or Land Use Co	nversion.
15. Add a section for <i>Definition of Terms</i> so that the terms "land use conversion" "reclassification" can be clarified.	DENR-LMB	Definition of Terms can be included in the IRR.
16. Land use conversion should be consistent with the DENR policy on Environmental Clearance Certificate, and aligned with the criteria on land classification under PD 705.	DENR	Considered. Section 9 recognizes that aside from DAR, there are other agencies involved in the land use conversion process.

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17. Insert after the 1 <sup>st</sup> paragraph:	DENR	Not considered.
"In addition, DENR shall coordinate with other concerned agencies for the delineation and demarcation of forest lands. The result shall be final and not be subject to further reclassification and or delineation."		Article XII, Section 3 of the 1987 Constitution provide that the Congress is the only body that can determine by lasspecific limits of forest lands and national parks. This
		cannot be amended by an EO.
18. The regional Assessment and Delineation Team (RADT) under the Forest Land Boundary Assessment and Delineation (FLBAD) should be adopted and legislated.	DENR	The objective of the EO is to accelerate implementation of land-use related mandates of
19. We then suggest that the delineated areas by RADT within forest reserves/reservation will modify the said reservation accordingly;		government agencies and applicable landuse laws and regulations. The EO
20. Extend the coverage of Presidential decree No. 1998, series 1985 "Authorizing the Classification and/or Reclassification of Lands Eighteen Percent in Slope or over in the Provinces of Cebu and Benguet as Alienable and Disposable Lands"; and consider the applicability of P.O. No. 410, series 1974 "Declaring Ancestral Lands Occupied and Cultivated by National Cultural Communities as Alienable and Disposable, and For Other Purposes";		cannot prescribe that results of the forest boundary delineation be legislated since the power to do so lies with Congress.
21. In the case of NIPAS areas, the Multiple-use Zones be included and taken into consideration;		Consideration of NIPAS is the land use plans is provided in Section 8.
ection 13. Management of Coastal Resources		
22. We recommend adopting the provisions and strategies stipulated in the DENR-BMB	DENR	This provision was in the previous draft of

Technical Bulletin No. 2022-02 on sustainable management of coastal resources.  Section 14. Delineation and Recognition of Ancestral	Domains	deleted per agreement during the NLUC-TWG Meeting. The provision on the Technical Bulletin can be considered in the CLUP guidelines.
23. Revise the time frame for completion of mapping	NCIP	Considered.
of ancestral lands and domains. to two years		Consider ea.
24. The Ancestral Domains Sustainable	DENR	This can be included
Development and Protection Plan (ADSDPP)		in the CLUP
should be strengthened and form part of the		guidelines.
CLUP.		
Section 15. Delineation and Mapping of Hazard-pror	ne and Vulnera	ble Areas
25. Revise second paragraph as follows:	DENR-MGB	Considered.
"Within one year upon effectivity of this		
Executive Order, the said agencies shall provide		
the LGUs with the geohazards maps already		
generated and updated for their guidance in the		
preparation of their own hazards-constrained		
development and physical framework and land		
use plans. <u>The LGUs are also expected to closely</u>		
coordinate with the agencies concerned about		
the availability and use of these maps."		
Section 16. National Base Mapping Program		
26. Proposed revision:	DENR-	
	NAMRIA	
Section 16. National Unified Base Mapping		Considered. The
<u>Program</u> . Within one (1) year upon the effectivity		proposed revision in
of this Executive Order, the National Mapping		the title and time
and Resource Information Authority (NAMRIA)		frame for updating of
shall complete and continuously update the		base maps were
large-scale 1:10,000 topographic base maps of		adopted. The type of
the whole country through the acquisition of Very		technology to be
High-Resolution Satellite Images (VHSI) and		used can be included
upgrading of national Digital Terrain Elevation		in the IRR.
<u>Data (DTED).</u> The base maps shall be updated		
every <u>five (5) years</u> at the minimum and in		
accordance with acceptable standards and		
specifications. Such maps <u>and permutations</u>		

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thereof, along with other relevant geospatial data from other government agencies shall be		
shared and disseminated to all LGUs and		
government agencies and shall serve as <u>an</u>		
<u>official reference</u> in defining the planning area for		
land use planning, local development planning,		
and other planning activities that <u>shall contribute</u>		
to economic growth of the country.		
Section 18. Sanctions and Penalties on the Failure to	Formulate, En	force, and/or
Implement the CLUPs		
27. The second paragraph of the provision should be	DILG-BLGD	Considered. This was
revisited. Pursuant the Local Government Code		discussed in the NB-
of 1991, DILG only exercises supervisory powers		NLUC TWG meeting
over local government units. Hence, the		wherein it was
Department is not imbued with the power to		agreed that generic
impose penalties and sanctions against LGUs and		provision citing the
its officials. Further, Section 60 of the LGC of		LGC and DHSUD Law
1991 provides for the grounds for disciplinary		will be indicated.
actions and the guidelines where to file said		
cases. The authority of the DILG to investigate		
complaints against local elective officials is		
limited only to cases referred by the Office of the		
President. Also, RA 11201 only vested DHSUD		
with quasi-legislative powers, hence, DHSUD		
cannot exercise disciplinary powers in cases		
where LGUs fail to formulate and implement		
their CLUPs. The Human Settlements		
Adjudication Commission (HSAC), however, is		
vested with quasi-judicial functions and have		
jurisdiction cases enumerated in Section16 of RA		
11201. Failure of LGUs to formulate and		
implement CLUPs is not one of the cases under		
HSAC's jurisdiction.		
Section 19. Capacity Building	To any Table 1	
28. On line 375, insert "with" after coordination		Considered.
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### **Other Comments:**

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1. Some of the sections, i.e. the Powers and	DENR	These are key provisions
Functions, Sanctions and Penalties, and		which were already
Reportorial Requirements may be included in		agreed to be part of the
IRR		

in the second se	Agend/	Remarks EO during the NLUC- TWG meeting.
<ol> <li>Include a provision stating that sustainable LInd management policies must be incorporated in the CLUPs of all local government units through the leadership of the DILG to ensure the commitment and participation of all LGUs</li> </ol>	DENR	The "Whereas" section of the EO provides for sustainable land manage. Detailed approaches can be included in the CLUP guidelines.
3. In the preparation of the Land Use Plan, may we clarify whether it is limited to Alienable and Disposable (A&D) lands. In CAR, there are LGUs entirely within or rather within Forest Zone.	DENR	As defined in section 2b of RA 11201, "CLUP refers to the document, formulated by the local government in consultation with its stakeholders, that defines or provides guidelines on the allocation, utilization, development and management of all lands within a given territory" Hence, preparation of land use plans is not only limited to A&D lands.
4. There should be a policy in the draft EO for the integration of the ADSDPPs in the CLUP and investment plans. For communities without ADSDPPs, the LGU should consult the ICCs/IPs in the formulation of their respective land use plans so as to determine the priorities of development of the ICCs/IPs in their ancestral domains.	NCIP	This can be included in the IRR or CLUP guidelines.
<ol> <li>Clarifications must be made in the subsequent IRR on the provisions relating to the collaboration of LGUs and DHSUD on Land Use Planning.</li> </ol>	ULAP	This can be taken as an NLUC agenda once the EO takes effect.

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#### **LIST OF AGREEMENTS**

### NEDA Board –National Land Use Committee Meeting (NLUC) Technical Working Group Meeting on the Draft Executive Order on Land Use<sup>1</sup>

April 14, 2023

Section	Agreement
Title	Change the term "fast-track" to "accelerate"
"WHEREAS" clauses	DAR to submit additional inputs
Section 1. Reconstitution of the National Land Use Committee (NLUC)	<ul> <li>Include a provision on NLUC regular meetings</li> <li>Add a provision that Secretaries may designate a representative with a rank not lower than Assistant Secretary</li> <li>Indicate that the LGU representative in the NLUC will come from ULAP</li> </ul>
Section 2. Powers and Functions of the NLUC	<ul> <li>Indicate the timeframe of the National Framework for Physical Planning (ie., 30 years with regular review and updating every 10 years)</li> <li>Add a function to "Integrate and harmonize guidelines and policies relevant to land use and spatial planning"</li> </ul>
Section 3. Reconstitution of the Regional Land Use Committee (RLUC)	<ul> <li>List down the agencies that may be called upon by the RLUC (eg., NCIP, DTI, DOT, DOST, etc.)</li> <li>Replace "settled" with "addressed" for BARMM land use policy concerns</li> </ul>
Section 4. Powers and Functions of the RLUCs	<ul> <li>Add a provision stating that the RLUC will also provide the recommendations after reviewing the draft Provincial Development and Physical Framework Plans (PDPFPs) and Comprehensive Land Use Plans (CLUPs)</li> </ul>
Section 5. Offices, Units, and Staff Support to the NLUC and RLUCs	No revision needed
Section 6. Local Land Use Committees	<ul> <li>Follow provision of EO No. 72 s. 1993 on the Provincial Land Use Committee (PLUC), including the composition and powers and functions</li> <li>Cite the mandate of cities and municipalities on land use planning per Section 20.c of the LGC</li> </ul>
Section 7. Enhancing the Functions of the DHSUD on Land Use Planning	<ul> <li>Add RA 11038 (E-NIPAS Act) as legal basis for protecting fragile ecosystems</li> <li>Transfer the phrase "AFMA of 1997" after the "fragile ecosystems" of line 234</li> </ul>

<sup>&</sup>lt;sup>1</sup> Attendees include representatives from NEDA, DA, DAR, DHSUD, DENR, DILG, ULAP, OES, PMS and PLLO.

Section	Agreement
Section 8. Streamlining the Process of Applications for Land Use Conversion	<ul> <li>Include DAR in the development of an integrated information and management system for monitoring agricultural land reclassification</li> <li>Specify that only proposed projects will be declared nationally significant for the purpose of issuing locational clearance</li> <li>Remove "enhancing" in the section title</li> <li>Include the phrase "such as but not limited to" in the classification of non-agricultural land uses.</li> <li>Include a provision on the development of a harmonized system for monitoring the reclassification and conversion of lands (DHSUD, DAR, DA and DENR)</li> </ul>
Section 9. Continuous Updating of Consolidated Data on All Irrigated and Irrigable Lands	<ul> <li>Include BSWM for mapping of irrigated and irrigable lands.</li> <li>Cite Section 65 of RA 6657 as basis for updating data on irrigated lands</li> </ul>
Section 10. Delineation and Updating of Strategic Agriculture and Fisheries Development Zones (SAFDZ)	<ul> <li>Change "update" to "monitor" the SAFDZ</li> <li>Add "through BSWM" after DA</li> </ul>
Section 11. Forest Land Boundary Delineation	<ul> <li>Change title of the section to "Boundary Delineation of Forest Lands and National Parks"</li> <li>Change the timeframe of completion to 2 years for both Forest Lands and National Parks</li> </ul>
Section 12. Management of Coastal Resources	No revision needed
Section 13. Delineation and Mapping of Hazard-prone and Vulnerable Areas.	<ul> <li>Interchange with Section 13 and 14</li> <li>Remove DA-BSWM, DENR-FMB, DENR-ERDB, DOE and NAMRIA since they have to hazard mapping mandate</li> </ul>
Section 14. Delineation and Recognition of Ancestral Domains	No revision needed
Section 15. National Base Mapping Program	<ul> <li>Interchange Section 13 and 14</li> <li>Comments from NAMRIA will be requested</li> </ul>

Section	Agreement
Section 16. Land Consolidation for Agro- industrial Development.	No revision needed
Section 17. Sanctions and Penalties on the Failure to Formulate, Enforce, and/or Implement the CLUPs	<ul> <li>Insert "in coordination with DILG" in line 397</li> <li>Reformulate the imposition of sanctions by DHSUD and DILG into a generic clause following the provisions of the LGC and DHSUD law</li> </ul>
Section 18. Implementing Rules and Regulations (IRR).	No revision needed.
Section 19. Repealing Clause	No revision needed.
Additional Section/s	<ul> <li>Add sections on capability building, reportorial requirements, and funding</li> </ul>
NEXT STEPS	<ul> <li>Comments will be requested from concerned agencies not present in the TWG Meeting</li> <li>The revised draft EO will be circulated to the TWG members for final comments</li> <li>Revised draft EO will be submitted via a Memorandum for the President through the OES.</li> </ul>