

**Supplemental Document on the Formulation of the
Three-Year Rolling Infrastructure Program for Fiscal Years 2025-2027**

I. Legal basis and background

- A. Following the approval of the NEDA Board Committee on Infrastructure (INFRACOM) for the reinstitution of the Three-Year Rolling Infrastructure Program (TRIP) in the budget process, Joint Circular No. 2016-01 entitled *"Policy Guidelines and Procedures for the Formulation of the TRIP"* dated 29 January 2016 governing the overall policy guidelines and procedures for the formulation of the TRIP was issued by NEDA and DBM.
- B. This policy ensures the alignment of prioritization mechanisms and procedures, with processing by both NEDA and DBM, towards determining the infrastructure programs and projects (PAPs) that may be recommended for consideration in the budget. The alignment in policy is further substantiated under the National Budget Call issued by the DBM annually, which provides that the approved TRIP, as endorsed by NEDA to DBM, shall be used as basis in the review/prioritization of the department/agencies' infrastructure projects during the technical budget hearings (TBHs) taking into consideration implementation readiness, agency budget utilization capacity, and available fiscal space, among others.

II. Considerations when submitting priority PAPs to be submitted for inclusion in the TRIP FYs 2025-2027

- A. All concerned agencies are requested to focus the submission of **PAPs based on continuing priorities**, which shall be guided by DBM issuances on the management of forward estimates (FEs) for infrastructure-related PAPs. This entails updating the information on PAPs endorsed and validated in the previous cycle.
- B. The submission of **PAPs based on new and emerging priorities** shall be subject to the prioritization framework (defined under the DBM-NEDA Joint Circular No. 2016-01).

- C. Projects already included in the NEDA Board-confirmed list of **Infrastructure Flagship Projects (IFPs)**¹ have been pre-tagged in the PIPOL System. On the other hand, regarding the updating of the IFP list which will commence in the 4th quarter of 2023, concerned implementing agencies shall ensure that projects proposed for inclusion in the list of IFPs are also submitted during the updating of the Public Investment Program (PIP) 2023-2028 and the Formulation of the TRIP FYs 2025-2027, if applicable.
- D. Moreover, the prioritization process and submission for the TRIP FYs 2025-2027 should consider and/or undertake the following:
1. Philippine Development Plan (PDP) 2023-2028. All agencies concerned shall consider the priorities as laid out in the PDP 2023-2028, particularly in expanding and upgrading infrastructure, which will enable economic transformation for a prosperous, inclusive, and resilient society. The vital development interventions in infrastructure development include, among others:
 - a. Basic infrastructure facilities/services;
 - b. Physical connectivity, mobility, and logistics infrastructure;
 - c. Climate change adaptation/mitigation and environmental protection;
 - d. Agricultural sustainability;
 - e. Digital infrastructure;
 - f. Smart infrastructure, and science, technology, and innovation (STI) infrastructure;
 - g. Tourism infrastructure; and
 - h. Disaster resilience and safety-related infrastructure.
 2. Devolution of Functions to Local Government Units (LGUs). All concerned agencies shall consider in the submission of PAPs the appropriate role of the National Government in the provision of certain functions, services and facilities which were devolved to LGUs pursuant to Executive Order (EO) No. 138, (s. 2021)², and its

¹ The updated list of IFPs consists of 197 projects and was confirmed by the NEDA Board last 23 August 2023. Source: [National Economic and Development Authority \(neda.gov.ph\)](https://neda.gov.ph)

² Entitled "Full Devolution of Certain Functions of the Executive Branch to Local Governments, Creation of a Committee on Devolution, and for Other Purposes". Copy can be accessed through this link: [20210601-EO-138-RRD.pdf \(officialgazette.gov.ph\)](https://officialgazette.gov.ph/2021/06/01/EO-138-RRD.pdf)

Implementing Rules and Regulations (IRR), Republic Act 7160, or the Local Government Code of 1991, and other relevant laws and issuances.

3. Geographical/Spatial allocation of investments – The concerned agencies are enjoined to prioritize their proposed PAPs towards a more equitable regional allocation of investments based on the most critical needs/gaps in the regions for specific infrastructure facilities/services and other emerging priorities, while also considering the urgency to expand economic opportunities to marginalized sectors with the highest poverty incidences among basic sectors (e.g., fishermen and farmers) by promoting viable economic growth and development in emerging growth corridors/centers outside of Metro Manila. From the foregoing, the following spatial/geographical considerations should be considered:
 - a. Highest poverty incidence and magnitude of poor families;
 - b. Exposed and prone to multiple hazards;
 - c. Geographically isolated and disadvantaged areas (GIDA); and
 - d. Emerging growth corridor/critical growth area.
4. Alignment with the regional development plans/programs – The agency central offices (ACOs) shall ensure that their respective budget allocation framework and prioritization criteria have also duly considered the prioritized list of PAPs endorsed by the Regional Development Councils (RDCs), including, if applicable, the Agency Regional-National Investment Programs and Projects (ARNIPAPS³), with the objective of addressing the current and emerging infrastructure development gaps at the regional level.
5. Regional and provincial level disaggregation of costs – To aid the TRIP Secretariat in processing PAPs submissions and in the analysis of the regional infrastructure investment allocations, the budget proposals for PAPs should be submitted with regional and provincial level disaggregation, including for priority PAPs that are nationwide and interregional in scope.

³ ARNIPAPS refer to regional priority PAPs identified by the RDCs and 12 pilot ACOs and agreed for inclusion in the updating of the PIP 2023-2028 during the Regional-National Investment Programming (RNIP) Dialogue conducted in August 2023.

- E. ICT-related items – All proposed projects/programs shall be included in the agency's Information Systems Strategic Plan (ISSP), which shall be prepared subject to compliance with the rules and regulations issued by the Department of Information and Communications Technology (DICT).
- F. Non-developmental Government Buildings - Per the revised DBM-NEDA Guidelines on the Prioritization of Tier 2 (New/Expanded) Proposals, only government buildings that are developmental in nature shall be subjected to the prioritization criteria for Tier 2 proposals. In the case of non-developmental government buildings (i.e., administrative buildings that do not directly provide service to or have no direct transactions with public and private clients), these shall be included as part of the asset management systems of government agencies pursuant to the Philippine Government Asset Management Policy (PGAMP)⁴ or covered by other applicable issuances particularly those issued by DBM relevant to processing of budget proposals from various agencies.

III. Prioritization of Tier 2 (New/Expanded) Proposals

The revised DBM-NEDA Guidelines on the Prioritization of Tier 2 Proposals⁵ will be used to facilitate the processing and subsequent prioritization of priority PAPs submitted by the concerned government agencies and offices for the formulation of the TRIP FYs 2025-2027. Provided below is the general process flowchart to be followed under the revised prioritization criteria:

Step 1. Categorization of submitted programs/activities/projects (PAPs) in terms of:

- Core Investment Programs/Projects (CIPs) - big-ticket PAPs requiring ICC and NEDA Board action
- Non-CIP - proposed priority PAPs that do not need to undergo the ICC or NEDA Board review and approval process

Step 2. First level prioritization criteria (both shall apply for CIPs and Non-CIPs)

- Contribution to achieving the identified Philippine development targets
- Implementation readiness (i.e., level 1 and level 2 CIPs and non-CIPs)

Step 3. Second level prioritization criteria (both shall apply for CIPs and Non-CIPs)

- Priority areas for increased spending
- Spatial/geographical context
- Programmatic approach

Step 4. Premium for selected priority PAPs of agencies with disbursement Budget Utilization Rate (BUR) of at least 85% and above.

⁴ As embodied in DOF-DBM-NEDA Joint Memorandum Circular No. 2020-1, accessible at: [DOF-DBM-NEDA-JOINT-MEMORANDUM-CIRCULAR-NO-2020-1.pdf](#)

⁵ Signed by DBM and NEDA Secretaries in December 2022