

# Republic of the Philippines OFFICE OF THE OMBUDSMAN

Ombudsman Building, Agham Road Diliman, Quezon City



### FIRST INDORSEMENT

IC-OL-21-0726 SEP 2 1 2022

Respectfully referred to **DIR. MA. LOURDES G. FERRER, CESO III**, Regional Executive Director, Department of Environment and Natural Resources (DENR) – Region IV-B (MIMAROPA), 1515 L & S Building, Roxas Boulevard, Ermita, 1000 Manila, the attached complaint of Dolores and Desiree Masagca against Geodetic Engineer Caesar E. Quebec, CENRO-DENR, Sablayan, 5104 Occidental Mindoro. Your advice to this Office on the action taken by the DENR-Region IV-B, referencing to **IC-OL-21-0726** will be highly appreciated.

Very truly yours,

By authority of the Ombudsman:

CORNELIO L. SOMIDO Deputy Ombudsman for Luzon

Copy furnished: DOLORES T. MASAGCA DESIREE T. MASAGCA 21 Quirino St. Zone 6, South Signal Village, Taguig City 1637

EOA/mcca

<sup>&</sup>lt;sup>1</sup> The referral is pursuant to Section 23 of Republic Act No. 6770 (The Ombudsman Act) and Administrative Order 07 (Rules and Procedure of the Office of the Ombudsman).

### Republic of the Philippines Office of the Ombudsman OFFICE OF THE OMBUDSMAN FOR LUZON

Agham Road, Quezon City

OMBUDSMAN FOR LUZON CREMEB-RECORDS DIVISION

NOV 29 2021 JOSELITO A

**DOLORES TABORA-MASAGCA** and **DESIREE T. MASAGCA.** Complainant,

Ombudsman (Crim.) Case No. For: Violation of Republic Act No. 3019 Anti-Graft and Corrupt Practices Act; Estafa

-versus-

Ombudsman (Admin.) Case No. For: Violation of Republic Act No. 6713-Code of Conduct and Ethical Standards and Accountability of Public Officials

**ENGR. CAESAR E. QUEBEC** Respondent.

**COMPLAINT-AFFIDAVIT** 

DOLORES T. MASAGCA and DESIREE MASAGCA, of legal age, Filipino, and residing in 21 Quirino Street, Zone 6, South Signal Village, Taguig City, after having been duly sworn to in accordance with law, hereby depose and state:

That we are filing criminal and administrative charges for: (a) Violation of Republic Act No. 3019 Anti-Graft and Corrupt Practices Act as amended; (b) Violation of Republic Act No. 6713 Code of Conduct and Ethical Standards and Accountability of Public Officials. against Respondent ENGINEER CAESAR E. QUEBEC who may be served with subpoena, notices and other processes of this Honorable Court at the Community Environment and Natural Resources Office, CENRO-DENR, Sablayan, Occidental Mindoro.

### PREFATORY STATEMENT

Section 1, Article XI of the 1987 Constitution provides that, "Public office is a public trust. Public officers and employees must at all times be accountable to the people, serve them with utmost responsibility, integrity, loyalty, and efficiency, act with patriotism and justice, and lead modest lives."

-		
	DATE: NOV. 29, 2021	
	NAME: PERES, JOHN GARLO	1
	PEREZ, JOHN CANCO	+
	CONTACT NUMBER: 302	
-	09365/03 302	4
	EMAIL ADDRESS: SUPEREZEZ 12016MO	11/

3. In the case of *Cornejo v. Gabriel*, decided in 1920, the Honorable Supreme Court already ruled:

Again, for this petition to come under the due process of law prohibition, it would be necessary to consider an office a "property." It is, however, well settled xxx that a public office is not a property within the sense of the constitutional guaranties of due process of law but is public trust or agency. The basic idea of the government xxx is that of a popular representative government, the officers being mere agents and not rulers of the people, one where no one man or set of men has a proprietary or contractual right to an office, but where every officer accepts office pursuant to the provisions of the law and holds the office as a trust for the people he represents. (Emphasis and Italics supplied).

- 4. Respondent herein is reminded that as a public servant he must exhibit at all times the highest sense of honesty and integrity. "The Constitution stresses that a public office is a public trust and public officers must at all times be accountable to the people, serve them with utmost responsibility, integrity, loyalty, and efficiency, act with patriotism and justice, and lead modest lives. These Constitutionally enshrined principles, oft repeated in our case law, are not mere rhetorical flourishes or idealistic sentiments. They should be taken as working standards by all in the public service." 1
- 5. "Unlike private offices which are held largely on the dictates of market forces, public offices are public trust. Public officers are tasked to serve the public interest, thus the excessive burden for their retention in the form of numerous prohibitions. The liberal evidentiary standard of substantial evidence and the freedom of administrative proceedings from technical niceties effectuate the fiduciary nature of public office: they are procedural mechanisms assuring ease in maintaining an efficient bureaucracy, free of rent-seeking officials who exploit government processes to raise easy money."
- 6. "Public office is a public trust. Public officers are servants of the people, not their rulers. Their conduct must be above suspicion, and their action must at all times be characterized by propriety and decorum. They should be examples of integrity, uprightness and honesty."

<sup>&</sup>lt;sup>1</sup> Civil Service Commission v. Cortez, G.R. No. 155732, 3 June 2004, 430 SCRA 593, citing Bautista v. Negado, etc., and NWSA, 108 Phil 283, 289 (1960).

Miro, Deputy Ombudsman for the Visayas v. Dosono, G.R. No. 170697, 30 April 2010
 Castillo v. Buencillo, Admin. Mat. No. P-97-1241, 20 March 2001, 354 SCRA 641, 649

### THE PARTIES

- 7. **DOLORES TABORA MASAGCA** is of legal age, Filipino, and a resident of 21 Quirino Street, Zone 6, South Signal Village, Taguig City.
- 8. **DESIREE T. MASAGCA** is the daughter of DOLORES TABORA MASAGCA, of legal age, Filipino, and a resident of 21 Quirino Street, Zone 6, South Signal Village, Taguig City.
- 9. Respondent **ENGINEER CAESAR E. QUEBEC** is the Chief of the Land Management Sector and Geodetic Engineer of the Community Environment and Natural Resources Office, CENRO-DENR, Occidental Mindoro. He may be served with subpoena, notices, and other processes of this Honorable Court at the Community Environment and Natural Resources Office, CENRO-DENR, Sablayan, Occidental Mindoro.

### **BRIEF STATEMENT OF FACTS**

- 10. That **DOLORES TABORA MASAGCA** is the legitimate owner of a parcel of land, which she inherited from her parents. In order to ascertain the exact boundaries of the said parcel of land, my mother, **MASAGCA** wanted to subject the said real property to a cadastral survey in preparation for the proper titling of the said inheritance. The purpose for the titling of the same is not only to observe the requirements of law but also to separate the property into two which were described as "Lot 992" and "Abandoned Road," Pls-26, Paluan, Public land. This parcel of land is situated or located in Sitio Maslud, Brgy. Tubili, Paluan, Occidental Mindoro.
  - 11. That both of us mother and daughter, in order to expedite the proceedings necessary with regard to the described parcel of land, sought the assistance of one ENGINEER CAESAR E. QUEBEC. The herein complainants were able to discuss the matter with QUEBEC inside his office at the DENR, Mamburao, Occidental Mindoro, with regard to their concern. Speaking in Filipino, ENGINEER QUEBEC told them, "bakit pa kayo kukuha ng private surveyor eh? Pwede naman ako magsurvey nyan, pero may bayad." The herein complainants consented to the suggestion of the herein respondent ENGINEER QUEBEC.
  - 12. That on the 26<sup>th</sup> of June 2005, I and my mother returned to the Community Environment and Natural Resources Office (CENRO),

located at Mamburao, Occidental Mindoro specifically in the office of ENGINEER QUEBEC where my mother, DOLORES TABORA MASAGCA personally gave the amount of FIFTEEN THOUSAND PESOS ONLY (Php 15,000.00) for the "Relocation Survey" of Lot 992 and FIVE THOUSAND PESOS (Php 5,000.00) for the Abandoned Road. This was personally witnessed by me (DESIREE MASAGCA) since I accompanied my mother to the said office.

- 13. That then and there, ENGINEER CAESAR E. QUEBEC received the amount of TWENY THOUSAND PESOS (Php 20,000.00) in cash from my mother, DOLORES T. MASAGCA. The cash was physically counted by the respondent in front of us. Subsequently, we were issued with an acknowledgment receipt which contained the signature of the respondent ENGINEER CAESAR E. QUEBEC as evidenced by the attached hereto receipts as "ANNEX A" and "ANNEX B" which are made integral parts hereof.
- 14. That the two identified receipts contained the full name of **ENGINEER CAESAR E. QUEBEC**, along with the date of issue and his residential address, the amount that he received in Philippine currency, the name of the person who gave him the money, the purpose of the payment, the location of the subject property, and his signature.
- 15. That after payment was made, we, the complainants waited patiently for the schedule of the survey to be conducted by ENGINEER CAESAR E. QUEBEC, in order to determine the exact boundaries of the subject parcel of land owned by the complainant DOLORES T. MASAGCA. However, after three (3) long years of patiently waiting on our part as the complainants, there was only silence, no news whatsoever of a relocation/segregation survey to our detriment and prejudice. Both I and my mother patiently waited for ENGINEER CAESAR E. QUEBEC to personally visit our place, but still no concrete action plan was heard from him. We, the complainants were left to ourselves wondering what happened to our agreement with the respondent. It became clear to us then, that the respondent renege on his earlier promises and assurances.
- 16. Despite the unreasonable delay on the part of the respondent to deliver on his promise, we, the herein complainants, in good faith exhausted available means to expedite the proceedings. This included the follow ups that the complainants made by visiting the office of **ENGINEER CAESAR E. QUEBEC**, the latter assured them that all they need to do, is wait. Further, the respondent asked for an additional

TEN THOUSAND PESOS ONLY (Php 10,000.00) from the complainants for the purpose of expediting the proceedings.

- 17. That I, DESIREE T. MAGSAGCA personally gave to ENGINEER CAESAR E. QUEBEC the amount of TEN THOUSAND PESOS ONLY (10,000.00) in cash in order to expedite the proceedings for the land relocation survey. The cash was abruptly accepted by ENGINEER QUEBEC, he did not issue another acknowledgment receipt.
- 18. That after three (3) years, my mother and I came back to the office of **ENGINEER CAESAR E. QUEBEC** to follow up on the land survey proceedings, they were initially delighted when the respondent told them that there is already a title for both "Lot 992 and Abandoned Road" in the Registry of Deeds, Mamburao, Occidental Mindoro. We became quite excited to know that there is already a title for both subject parcels of land.
- 19. That the two titles were secured by the herein complainants in the Registry of Deeds with the following descriptions: LOT 992 as "ANNEX C-C1" and ABANDONED ROAD as "ANNEX D-D1."
- 20. That after eleven (11) years, I, DESIREE T. MASAGCA went to the Department of Environment and Natural Resources (DENR) MIMAROPA, Region IV, 1515 L & S Building, Roxas Boulevard, Ermita, Manila, to verify the records of LOT 992, because I was wondering why there is **NO APPROVED PLAN for LOT 992**, while ABANDONED ROAD has an approved plan. Complainant MASAGCA was issued with a CERTIFICATION by DENR dated October 4, 2019 which confirmed that there was no approved plan for LOT 992. The said certification is attached hereto as "ANNEX E" and made integral part hereof.
- 21. That after sixteen (16) years since we first spoke with **ENGINEER CAESAR E. QUEBEC** for the survey, relocation, and segregation of our two subject parcels of land, there was NO action on the part of the respondent to expedite the proceedings, despite repeated follow ups and persistently waiting for his proper disposition of our request.
- 22. That we reiterate our purpose in determining the exact boundaries and accurate description of the subject parcels of land is to

protect our rights as the legal owner of the subject property. This is to prevent third persons from encroaching on our property and prevent the unlawful usurpation of the ownership of the subject parcels of land.

- 23. That the utter disregard of ENGINEER CAESAR E. QUEBEC of his duty has caused our family (TABORA-MASAGCA) losses because third persons continue to encroach on our property without our prior consent. It is worthy to take note of the fact that there are many people in our locality that lost their property due to the acts of ENGINEER CAESAR E. QUEBEC by conspiring with known land grabbers.
- 24. That, as of the moment there are six (6) cases pending in different courts with regard to land ownership. Since third persons have unlawfully encroached on our property to our detriment and prejudice. These third persons have been in conspiracy with ENGINEER CAESAR E. QUEBEC because the former was able to secure land titles with astonishing pace and even ahead of my mother, DOLORES T. MASAGCA, who is the rightful owner of the subject properties. I suspect that ENGINEER CAESAR E. QUEBEC has ties in the higher ups of the Department of Environment and Natural Resources.
- 25. That my mother, DOLORES T. MASAGCA has a pending case for "Nullity of Title" before the Regional Trial Court (RTC) Branch 44, Mamburao, Occidental Mindoro.
- 26. That in the course of this ordeal, we came to know that an employee of the DENR cannot accept payments for land relocation/segregation survey or any other similar activities in applying for titles because the said government agency has a specific department dealing with such and proper procedures must be complied with. Further, we also came to know that a Geodetic Engineer who is working for the Government cannot perform land relocation survey, if the subject property is private land. We came to realize that a private surveyor should be the one that must perform surveying of private lands. We should not have listened to the representations of ENGINEER CAESAR E. QUEBEC.
- 27. That **ENGINEER CAESAR E. QUEBEC** violated Republic Act 6713 for dishonesty and serious misconduct, when he did not disclose to us that he is prohibited from performing land relocation survey of private lands. That he is prohibited from accepting payments or any monetary gift in order to expedite the titling proceedings which may be

tantamount to the following punishable crimes (bribery, grave abuse of authority, graft, estafa). That the act of giving titles without an approved plan is violative of the law and the dictates of procedural rules. That the very act of receiving monetary gifts and usurpation of authority, that in the very first place, he is prohibited from performing constituted grave abuse of the same. That the very act of illegally conspiring with other third persons in the issuance of titles without proper authority to the detriment and prejudice of the rightful owners thereof is the height of injustice and therefore, must be dealt with the full force of the law.

### ARGUMENTS/DISCUSSIONS

Respondent Caesar E. Quebec is Criminally Liable Under Section 3 (c) Republic Act 3019; Directly or Indirectly Receiving any gift, present or other pecuniary or material benefit.

Republic Act No. 3019 otherwise known as the "Anti-Graft and Corrupt Practices Act" states:

XXX XXX XXX

Section 3. Corrupt practices of public officers. In addition to acts or omissions of public officers already penalized by existing law, the following shall constitute corrupt practices of any public officer and are hereby declared to be unlawful:

XXX XXX XXX

(c) Directly or indirectly requesting or receiving any gift, present or other pecuniary or material benefit, for himself or for another, from any person for whom the public officer, in any manner or capacity, has secured or obtained, or will secure or obtain, any Government permit or license, in consideration for the help given or to be given, without prejudice to Section thirteen of this Act.

XXX XXX XXX

Respondent Caesar E. Quebec is being charged with violation of Section 3 (c) of Republic Act No. 3019. This crime has the following essential elements: (1) the offender is a public officer; (2) he has secured or obtained, or would secure or obtain, for a person any government permit or license; (3) he directly or indirectly requested or received from said person any gift, present or other pecuniary or material benefit for himself or for another; and (4) he requested or received the gift, present or other pecuniary or material benefit in consideration for help given or to be given.

In the instant case, we find that the facts and circumstances are within the contemplation of the applicable law: (1) respondent Caesar E. Quebec, a public officer, being a geodetic engineer of DENR (CENRO) Occidental, Mindoro, (2) committed the crime charged in relation to, while in the performance and taking advantage of his official functions, (3) did request or receive directly or indirectly, a gift, present or other pecuniary or material benefit in the form cash **THIRTY THOUSAND PESOS (Php 30,000.00)** in total, for himself, from both mother and daughter Dolores Tabora Masagca and Desiree Tabora Masagca, persons for whom accused Engineer Caesar E. Quebec, (4) has secured or obtained, or will secure or obtain, land titles for Lot 992 and Abandoned Road anent the relocation and segregation of two parcels of land owned by Dolores Tabora Masagca, in consideration for help given or to be given by the respondent.

It must be reiterated here; that all of the aforementioned elements concur in the instant case. Its findings on this concurrence are as follows:

"First, Quebec was in June 2005, a public officer, being then the geodetic engineer of CENRO DENR Mamburao, Occidental Mindoro.

"Second, in his official capacity as geodetic engineer of DENR CENRO Mamburao Occidental, Mindoro, he signed and issued on June 26, 2005, an acknowledgement receipt which contained a statement that he received the amount of **FIFTEEN THOUSAND PESOS ONLY (Php 15,000.00)** for the relocation survey of LOT 992 Pls-26 Maslud Paluan, Occidental Mindoro.

"Third, in his official capacity as geodetic engineer of DENR CENRO Mamburao Occidental, Mindoro, he signed and issued on June 26, 2005, an acknowledgement receipt which contained a statement that he received the amount of **FIVE THOUSAND PESOS ONLY (Php 5,000.00)** for the segregation survey of Abandoned Road, Maslud Paluan, Occidental Mindoro.

"And, fourth, Quebec requested and received the amount of **TEN THOUSAND** (**Php 10,000.00**) as additional payment in consideration of the help he gave to expedite the land survey proceedings—viz, issuance of the land titles which he would not deliver to Mrs. Masagca unless she acceded to his request. It is important to take note that there was no approved plan for the newly issued titles upon verification with the Surveys and Control Section of the Department of Environment and Natural Resources (DENR) MIMAROPA Region IV.

Respondent Caesar E.

Quebec is Criminaly

Liable for Estafa

under Revised Penal

Code

Article 315. Swindling (estafa). -Any person who shall defraud another by any of the means mentioned herein below:

### XXXXX

- 2. By means of any of the following false pretenses or fraudulent acts executed prior to or simultaneously with the commission of the fraud:
- (a) By using a fictitious name, or falsely pretending to possess power, influence, qualifications, property, credit, agency, business or transactions, or by means of other similar deceits.

It is clear from the disquisition of the facts and circumstances of this case that respondent QUEBEC is criminally liable for the crime of estafa by deceit or misrepresentation, making it appear that he possesses the authority to conduct relocation/segregation surveys which is detrimental to the public interest.

Respondent Caesar
E. Quebec Is
Criminally Liable
for Violation of
Republic Act 6713

Finally, respondent Quebec's administrative liability is very clear under Republic Act No. 6713 otherwise known as the "Code of Conduct and Ethical Standards for Public Officials and Employees."

**Section 7.** Prohibited Acts and Transactions. - In addition to acts and omissions of public officials and employees now prescribed in the Constitution and existing laws, the following shall constitute prohibited acts and transactions of any public official and employee and are hereby declared to be unlawful:

d) Solicitation or acceptance of gifts. - Public officials and employees shall not solicit or accept, directly or indirectly, any gift, gratuity, favor, entertainment, loan or anything of monetary value from any person in the course of their official duties or in connection with any operation being regulated by, or any transaction which may be affected by the functions of their office.

The 1987 Constitution spells out the basic ethos underlying public office:

Section 1. Public office is a public trust. Public officers and employees must at all times be accountable to the people, serve them with utmost responsibility, integrity, loyalty, and efficiency, act with patriotism and justice, and lead modest lives.

The fundamental notion that one's tenure in government springs exclusively from the trust reposed by the public means that continuance in office is contingent upon the extent to which one is able to maintain that trust. As Chief Justice Enrique Fernando eloquently wrote in his concurrence in Pineda v. Claudio.<sup>4</sup>

We must keep in mind that the Article on the Civil Service, like other provisions of the Constitution, was inserted primarily to assure a government, both efficient and adequate to fulfill the ends for which it has

<sup>&</sup>lt;sup>4</sup> 138 Phil. 37 (1969) [Per J. Castro, En Banc]

been established. That is a truism. It is not subject to dispute. It is in that sense that a public office is considered a public trust.

Everyone in the public service cannot and must not lose sight of that fact. While his right as an individual although employed by the government is not to be arbitrarily disregarded, he cannot and should not remain unaware that the only justification for his continuance in such service is his ability to contribute to the public welfare.

No one has a vested right to public office. One can continue to hold public office only for as long as he or she proves worthy of public trust.

Conviction rests not on the frailty of the defense but on the strength and sufficiency of the evidence of the prosecution. In this case, however, the scales of the evidence had already tilted heavily against the respondent.

### **PRAYER**

WHEREFORE, premises considered, it is most respectfully prayed that a resolution be issued finding respondent CAESAR E. QUEBEC criminally and administratively liable for Violation of Section 3, paragraph (c) of Republic Act No. 3019, as amended, Estafa under the Revised Penal Code, and for Grave Misconduct and Violation of Republic Act No. 6713, and in order to prevent the said respondent from committing further infractions of the law, be preventively suspended while the present case is under investigation.

Other relief just and equitable are also prayed.

29 November 2021 at Caloocan City, Philippines.

DOLORES T. MASAGCA Complainant/Affiant

DESIREE T. MASAGCA Complainant/Affiant

VERIFICATION and CERTIFICATION AGAINST FORUM-SHOPPING

REPUBLIC OF THE PHILIPPINES )
Caloocan City ) S.C.

We, DOLORES T. MASAGCA and DESIREE T. MASAGCA, are of legal age, married, Filipino and with residence or postal address above-stated, after having been duly sworn to in accordance with law, do hereby depose and states: That —

- 1. We are the complainants in the above-captioned case;
- 2. We have caused the preparation of the foregoing *Complaint-Affidavit* and I have read and understood the same and all the contents thereof are based upon my personal knowledge and as culled from authentic records;
- 3. We certify that we have not commenced any action or proceeding involving the same issue/s in the Supreme Court, the Court of Appeals, or any other tribunal or agency.
- 4. If we should thereafter learn that a similar action or proceeding has been filed or is pending before the Supreme Court, the Court of Appeals, or any other tribunal or agency, we undertake to report the fact to this Honorable Court/Office within five (5) days from the date I obtained such knowledge or received such information.

DOLORES T. MASAGCA

Affiant

DESIREE T. MASAGCA

Affiant

and in TAGUIG City this NOV 2 7 2021 the of November 2021 by Dolores T. Masagca and Desiree T. Masagca exhibiting to their, with signature and photograph as competent evidence of identity.

### **ADMINISTERING OFFICER**

Doc. No. 75; Page No. 16; Book No. 5; Series of 2021.

ATTY. HORATIO DANTE MAURICIO
NOTARY PUBLIC FOR TAGUIG CITY UNTIL DEC. 31, 2022
IBP LIFETIME NO. 02089 RIZAL CHAPTER
PTR NO. A-5248365 / 06-24-2021 TAGUIG CITY
MCLE NO. VII-0003562
GRD. FLR. SUNSHINE MALL ARCA SOUTH, TAGUIG CITY



### OFFICE OF THE SENIOR CITIZENS AFFAIRS City of Taguig



DOLORES T. MASAGCA 21 Quirino St., Zone 6,

South Signal, Taguig City

02-Jun-50

05/27/2021 DATE OF ISSUE

02-28-35841-14 CONTROL NO

SIGNATURE / THUMBMARK

THIS CARD IS NON-TRANSFERABLE AND VALID ANYWHERE IN THE COUNTRY



#### REPUBLIC OF THE PHILIPPINES Unified Multi-Purpose ID



GRN-0033-0873743-8

MASAGCA DESIREE

TABORA 64/48/ETP4 HTML TO BE TO BE REGUIE CHY NEW PHLY LEGAL

- Benefits & Privileges under Republic Act No. 9994

  \*Free medical and dental, diagnostic and laboratory services in all government facilities.

  \*Free vaccinations for indigent senior citizens subject to guidelines issued by DOH.

  \*20% discount & exemption from VAT, IF APPLICABLE, on the sale of the following goods and services based on the regulations issued by the Department of Finance through the Bureau of Internal Revenue.
- On the purchase of medicines including influenza and pneumococcal vaccines, and such other essential medical supplies, accessories and equipments, medical and dental services in private facilities and professional fees of attending physician's in all private hospital, medical facilities, out-patient clinic & home health care facilities.

- In all fare for domestic air, sea travel, and public land transportation and railways.

  In all holels, restaurants, and similar lodging establishments.

  On admission fees charged by theaters, cinema houses, concert halls, circuses, carnivals and places of culture, leisure and amusement.

Other benefits and privileges as provided under R.A. No. 9994.
 Only for exclusives use of Senior Citizens, Abuse of privileges punishable by law, Persons and Corporations violating R.A. 9994 shall be penalized.

LINO S CAVETANO CITY MAYOR

944.4.202

# Annex 66 A 1979

DATE:	c Jone 2007
1, Mr./Mrs. CRESAN & DUGBER	who's signature
appear below is presently residing at PAYOM DON	mansurac
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of FIFTERN THANKAND PESOS	(Php 15,000.90)
from Mr./Mrs. PULONDS T. MASAGGA this W	th day of June way
2005. as a full / partial payment of MSLO CATION	Survey of
67 992, PG-46 AT MACGO	
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Annex 66 B.39

	DATE: 24 JUNE WIT
1, Mr./Mrs. CARSAN E. PUE	≈ R√>7 who's signature
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FORM OF PAYMENT  CASH  CHECK	By:  (ARAN E DUCARINA  Signature Over Printed Name  CHOODETT (FNGINTER

PORMI JARYONG PANGHUKUMAN BUG, 54-D (Based Harryo, 1994) Aktar & Pahina &

SN B៤ 422310

REPUBLIKA NG PILIPINAS
KAGAWARAN NG KATARUNGAN
PANGASIWAAN SA PATALAAN NG LUPAIN
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LUNGSOD/LALAWIGAN NG

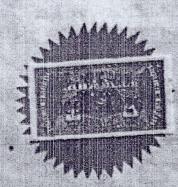
# Katibayan ng Orihinal na Titulo

nig. 12-18-00 ...

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malikan kung sa kapakanan ng pamahaluan o alimning sa sangar, mga yanti, o mga malikan kung sa kapakanan ng pamahaluan o alimning sa sangar, mga yanti, o mga ang lupaing natamo ay hindi masaring mapaga sa sangaring sa pataw na sagutin (5) taon mula sa petsa ng petsa ng patente, at sa mali sayon 119, 121, 122 at 124 ng Balas Ke ayon sa pagkakasusog at ang karapaga ng pareahahaluan na pangasiwaan at pangalagaan masa gyang doon sa loob ng limpa sa mula sa petsa ng paspapalabas ng patente, sa man, na ang pinagkahoban (2) ku mga tagapagmana ay masaring pamuaol at gumun kahoy na masaring kailangan alsa kanilang pansariling pansangalangan.  BILANG KATUNAYAN NITO, at sa bisa ng kapangyarihang kahoob sa akin ng ba	nstitusyon nito, na sa foob ng limang omonwelt Blg. 141, ang mga kahoy na pasiabalt, gayon pa nit ng nabanggit na tas, AKO, SI
mgs kasularang ito is ikinintal ang tatak ng Republika ng Pilipinas Nikigelaan sa Mamburgo, Occ. Hindoro neavong ika-	4 2019 nn



#21 Quiring St., Jone 6, Signal Villago, Takuig City (Tirakan ng May-an) PANGULO NG PILIPINAS

PANGULO NG PILIPINAS

OAC PERSON

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Company of Talana ng Kasulatan" ng Lalerwigan Luigsod ne i Sakana ng Kasulatan" ng Lalerwigan Luigsod ne i Sakana ng Seksyon 103 ng Atas ng Pangulo Big. 1329, ngayong ika

MANIEL A PONCE Tagamia no mea Xasannan ar Art-artan Pakina

### (PAGLALARAWANG TERNIKAL)

Lot No. 992, Plo-26

Deginding at a point sarked "i" of Lot No. 992, Pis-26 beings a 14-23 N. 12,042,22 N. from MIN No. 1, Plo-26 (Phil cume-You) Paleson Public Land Subdivision to corner 1, thence: 11 30-56 W, 466.88 M. to point 2; H 49-53 E, 40.93 M. to point 3; 8 39-09 11, 521.94 M. to point 4, 8 79-29 M, 122.68 M. to point 1; point of beginning.

Containing on area of THIRTY FOUR THOU AND EIGHT HUNDRED THIRTIN (34.833) SQUARE PETERS.

All points are marked on the ground by the old Pla. and P. S. Cyl. Conc. Mone 15 m 60 cm.

Dounded on the SW and BM along lines 1-2-3 by Lot 453, Place (Philouen-Fon) Paluan Public Lond Subdivision; on the ME along line 3-4 by Abandoned Boad; and on the South along line 4-1 by Lot 323, Plo-26 (Phileum-Fon) Polumn Public Fond Subdivision.

Bearings true.

The survey of this lot was executed in accordance with law and existing rules and regulations promilgated thereunder by Geodetic Engineer Leoncio Dacanay on July 20, 1953 - Pebruary 23, 1954 and was approved on March 16, 1956.

Note: This lot is covered by FFA No. 045107-383-A.

Checked/Investigated/ Final Report/Submitted by:

Certified Correct:

Caesar e. Quebes doodnits Ingineer

Anns Managament Officer III

Standard, Nort Annex"

PODMICLARYONG PANGHUKUMAN BLG. 54-D

SN Hig. 868442

KAGAWARAN NG KATARUNGAN PANGASIWAAN SA PATALAAN NG LUPAIN PATALAAN NG MGA KASULATAN AT ARI-ARIAN SA LUNGSOD/LALAWIGAN NG COLUMETAL MINOCOLO

# Katibayan ng Orihinal na Titulo

Pinagkasunduan ayon sa Seksyon 103 ng Atas sa Patalaan ng Ari-arian (Atas ng Pangulo Blg 1529), alinsunad sa patente na pinalabas ng Pangulo ng Pilipinas, sa Nambo. October noong ika-200 taong Managang at taong Managang 2013. at nakatala sa mga kasulatan ng guya ng mga sumusunod:

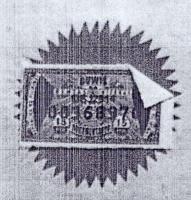
### KAGAWARAN NG KAPALIGIRAN AT LIKAS NA KAYAMANAN KALOOB NA PATENTE BLG. J. A. 5. 1 0 7 -1 3

SA LAHAT NG MAKATUTUNGHAY NG KASULATANG ITO, BATE
HIPOLITO N. MASAGCA
Dolores T. Masagca may sapat na gulang, kasal kay Dolores T. Kasagea at nakatira sa Signal Village. Taguig City na nagatataglay ng lahat ng kwalipikasyon at ganap nang nakatupad sa lahat ng mga kondisyon at kinakailangan ng Ladat Republika Blg. 782 at 3872. Kabanata VII ng Batas Komonwelt Blg. 141 ayon sa pagkakasusog at ipagapakakaloob sa pamamagitan ng Di-Patenteng ito ang lupaing nasa Brgy-Tubili Paluan Occ. Bipatoro na may kabuwang sukat na metto kuwadrado, na ngayon bi tiyakang may hangganan at inilalarawan metto kuwadrado, na ngayon bi tiyakang may hangganan at inilalarawan maliban kung sa kapakanan ng pamahalaan o alimmosi buta sangay, mga yunit, o mga institusyon nito, na maliban kung sa kapakanan ng pamahalaan o alimmosi buta sasailatim sa pataw na sagutin sa loob ng limang (5) taon mula sa petsa ng patente, at sa nga Silvon 119, 121, 122 at 124 ng Batas Komonwelt Blg. 141, ayon sa pagkakasusog at ang karapatan ng pamahalaan na pangasiwaan at pangalagaan ang mga kahoy na matagpuan doon sa loob ng limang Jian mula sa petsa ng pagpapalabas ng patente, sa pasubali, gayon pa mon na ang pinagkalooban o kangan mga tagapagmana ay mataring pumutol at gumamis ng nabanggit na kahoy na maaaring kailanganin sa kanilang pansariling pangangailangan.

BILANG KATUNAYAN NITO, at sa bisa ng kapangyarihang kaloob sa akin ng batas, AKO, SI BENIGNO S. AQUINO. III Pangulo ng Pilipinas, sa pamamagitan nito y ginawang patente ang mga kasulatang ito at kininintal ang tatak ng Republika ng Pilipinas.

mga kasulatang ito at ikinintal ang tatak ng Republika ng Pilipinas.
Nilagdaan sa Kamburao, Occ. Mindoro ngayong ngayong that OCT 10 2013

sa taon ng Ating Panginoon, labinsiyam na raan at



Signal Vill., August City (Tirches og Alay-ari)

SA BISA NG KAPANGYARIHAN NG PANGYLONG PILIPINAS

ESPEJD, JR

OIC. PENRO
"Talaan ng Kasulatan" ng Lalawi-Nakatala s gan/Lungsod ng .Cocidental Marsipro. alinsunod sa tadhana ng Seksyon 193 ng Atas ng Pangulo Blg. 1529, ngayong ika-...

Pakina .....

# (PAGLALARAWANG TEKNIKAL)

### Lot No. Plan F, F-045107-321

Beginning at a point marked "1" of Lot No. Plan F. F-045107-321, being: S 14-22 E, 11,638.32 M. from BLLM No. 1. Pls-26 (Philousa-Foa) Paluan Public Land Subdivision to corner 1, thence:

S 39-09 E, 252.70 M. to point 2; S 38-47 E, 205.45 M. to point 3; S 79-29 W, 66.00 M. to point 4; N 39-09 W, 230.00 M. to point 5; N 39-09 W, 205.07 M, to point 6; N 60-00 E. 60.00 M. to point 1; point of beginning.

Containing an area of TWENTY SIX THOUSAND THREE HUNDRED SEVENTY ONE (26,371) SQUARE METERS.

All points are marked on the ground by the old Pls. P. S. Cyl. Conc. Mons 15  $\times$  60 cm.

Bounded on the NE along lines 1-2-3 by Public Land; on the SE along line 3-4 by Lot 823; on the SW along lines 4-5-6 by Lot 992, both of Pls-26 (Philcusa-Foa) Paluan Public Land Subdivision; and on the NW along line 6-1 by Public Land.

Bearings true.

The survey of this lot was executed in accordance with law and existing rules and regulations promulgated thereunder by Geodetic Engineer Caesar E. Quebec on December 20, 2006 and was approved on July 30, 2007.

Note: This lot is covered by F.P.A. No. 045107-321 and is equivalent to Lot No. 1874, Pls-26.

Charked hy:

SALVADOR R. LUMABI

Investigated/Final Report/Submitted by:

LUZVIMENBA P. YGAR.

Certified Correct:

CAESAR E. QUEBEC

Engineer III Chief, Land Management Service

MARIEL A. PONCE OK-REGISTER OF DEEDS

(Karugtony so Karagdagang Palana ..

Palvine ...

TTY JOY C. LEPASPA



Republic of the Philippines
Department of Environment and Natural Resources
MIMAROPA Region

Annex "

### CERTIFICATION

This is to certify that as per verification from the records on file in this Office, there is no survey plan submitted for Inspection, Verification, and Approval of Survey (IVAS) on Lot No. 992, Pls – 26 located at Paluan, Occidental Mindoro.

This certification is issued upon the request of Ms. Desiree T. Masagca for whatever legal purpose it may serve.

Given this 4<sup>th</sup> day of October, 2019.

JOCELYN A SARILE
OIC Chief, Surveys and Control Section

M. IV-B (MIMARUPA) October 3, 2019 Engr Sarile,

plu-verity and prepare

curtification thates

y willing Mr. Roman Legapi I would like to request in your good affice an approved Plan of lot 992, Pls-76, located at Marlad, Brogg. Tabili, Potaran, Oce. Mindoo. Based on your records That there is no approved. flora. Phoase kirelly 188 ne a Certification regardirs this matter. I'm going to used of for ligal Thank your. Strendy your, 10/3/9

DESINEE Y. MASAGCA

Tamire la In

# Republic of the Philippines Office of the Ombudsman OFFICE OF THE OMBUDSMAN FOR LUZON

Agham Road, Quezon City

OMBUDSMAN FOR LUZC CREMEB-RECORDS DIVISION NOV 29 2021

DOLORES TABORA-MASAGCA and DESIREE T. MASAGCA, Complainant, Ombudsman (Crim.) Case No.

For: Violation of Republic Act No. 3019

Anti-Graft and Corrupt Practices Act; Estafa

-versus-

Ombudsman (Admin.) Case No.

For: Violation of Republic Act No. 6713Code of Conduct and Ethical Standards
and Accountability of Public Officials

ENGR. CAESAR E. QUEBEC Respondent.

# **COMPLAINT-AFFIDAVIT**

We, **DOLORES T. MASAGCA and DESIREE T. MASAGCA,** of legal age, Filipino, and residing in 21 Quirino Street, Zone 6, South Signal Village, Taguig City, after having been duly sworn to in accordance with law, hereby depose and state:

1. That we are filing criminal and administrative charges for: (a) Violation of Republic Act No. 3019 Anti-Graft and Corrupt Practices Act as amended; (b) Violation of Republic Act No. 6713 Code of Conduct and Ethical Standards and Accountability of Public Officials. against Respondent ENGINEER CAESAR E. QUEBEC who may be served with subpoena, notices and other processes of this Honorable Court at the Community Environment and Natural Resources Office, CENRODENR, Sablayan, Occidental Mindoro.

### PREFATORY STATEMENT

2. Section 1, Article XI of the 1987 Constitution provides that, "Public office is a public trust. Public officers and employees must at all times be accountable to the people, serve them with integrity, loyalty, and efficiency, act with patriotism and justice, and lead modest lives."

3. In the case of *Cornejo v. Gabriel*, decided in 1920, the Honorable Supreme Court already ruled:

Again, for this petition to come under the due process of law prohibition, it would be necessary to consider an office a "property." It is, however, well settled xxx that a public office is not a property within the sense of the constitutional guaranties of due process of law but is public trust or agency. The basic idea of the government xxx is that of a popular representative government, the officers being mere agents and not rulers of the people, one where no one man or set of men has a proprietary or contractual right to an office, but where every officer accepts office pursuant to the provisions of the law and holds the office as a trust for the people he represents. (Emphasis and Italics supplied).

- 4. Respondent herein is reminded that as a public servant he must exhibit at all times the highest sense of honesty and integrity. "The Constitution stresses that a public office is a public trust and public officers must at all times be accountable to the people, serve them with utmost responsibility, integrity, loyalty, and efficiency, act with patriotism and justice, and lead modest lives. These Constitutionally enshrined principles, oft repeated in our case law, are not mere rhetorical flourishes or idealistic sentiments. They should be taken as working standards by all in the public service."
- 5. "Unlike private offices which are held largely on the dictates of market forces, public offices are public trust. Public officers are tasked to serve the public interest, thus the excessive burden for their retention in the form of numerous prohibitions. The liberal evidentiary standard of substantial evidence and the freedom of administrative proceedings from technical niceties effectuate the fiduciary nature of public office: they are procedural mechanisms assuring ease in maintaining an efficient bureaucracy, free of rent-seeking officials who exploit government processes to raise easy money."
- 6. "Public office is a public trust. Public officers are servants of the people, not their rulers. Their conduct must be above suspicion, and their action must at all times be characterized by propriety and decorum. They should be examples of integrity, uprightness and honesty."

<sup>&</sup>lt;sup>1</sup> Civil Service Commission v. Cortez, G.R. No. 155732, 3 June 2004, 430 SCRA 593, citing Bautista v. Negado, etc., and NWSA, 108 Phil 283, 289 (1960).

Miro, Deputy Ombudsman for the Visayas v. Dosono, G.R. No. 170697, 30 April 2010
 Castillo v. Buencillo, Admin. Mat. No. P-97-1241, 20 March 2001, 354 SCRA 641, 649

### THE PARTIES

- 7. **DOLORES TABORA MASAGCA** is of legal age, Filipino, and a resident of 21 Quirino Street, Zone 6, South Signal Village, Taguig City.
- 8. **DESIREE T. MASAGCA** is the daughter of DOLORES TABORA MASAGCA, of legal age, Filipino, and a resident of 21 Quirino Street, Zone 6, South Signal Village, Taguig City.
- 9. Respondent **ENGINEER CAESAR E. QUEBEC** is the Chief of the Land Management Sector and Geodetic Engineer of the Community Environment and Natural Resources Office, CENRO-DENR, Occidental Mindoro. He may be served with subpoena, notices, and other processes of this Honorable Court at the Community Environment and Natural Resources Office, CENRO-DENR, Sablayan, Occidental Mindoro.

### **BRIEF STATEMENT OF FACTS**

- 10. That **DOLORES TABORA MASAGCA** is the legitimate owner of a parcel of land, which she inherited from her parents. In order to ascertain the exact boundaries of the said parcel of land, my mother, **MASAGCA** wanted to subject the said real property to a cadastral survey in preparation for the proper titling of the said inheritance. The purpose for the titling of the same is not only to observe the requirements of law but also to separate the property into two which were described as "Lot 992" and "Abandoned Road," Pls-26, Paluan, Public land. This parcel of land is situated or located in Sitio Maslud, Brgy. Tubili, Paluan, Occidental Mindoro.
- 11. That both of us mother and daughter, in order to expedite the proceedings necessary with regard to the described parcel of land, sought the assistance of one ENGINEER CAESAR E. QUEBEC. The herein complainants were able to discuss the matter with QUEBEC inside his office at the DENR, Mamburao, Occidental Mindoro, with regard to their concern. Speaking in Filipino, ENGINEER QUEBEC told them, "bakit pa kayo kukuha ng private surveyor eh? Pwede naman ako magsurvey nyan, pero may bayad." The herein complainants consented to the suggestion of the herein respondent ENGINEER QUEBEC.
- 12. That on the 26<sup>th</sup> of June 2005, I and my mother returned to the Community Environment and Natural Resources Office (CENRO),

located at Mamburao, Occidental Mindoro specifically in the office of ENGINEER QUEBEC where my mother, DOLORES TABORA MASAGCA personally gave the amount of FIFTEEN THOUSAND PESOS ONLY (Php 15,000.00) for the "Relocation Survey" of Lot 992 and FIVE THOUSAND PESOS (Php 5,000.00) for the Abandoned Road. This was personally witnessed by me (DESIREE MASAGCA) since I accompanied my mother to the said office.

- 13. That then and there, ENGINEER CAESAR E. QUEBEC received the amount of TWENY THOUSAND PESOS (Php 20,000.00) in cash from my mother, DOLORES T. MASAGCA. The cash was physically counted by the respondent in front of us. Subsequently, we were issued with an acknowledgment receipt which contained the signature of the respondent ENGINEER CAESAR E. QUEBEC as evidenced by the attached hereto receipts as "ANNEX A" and "ANNEX B" which are made integral parts hereof.
- 14. That the two identified receipts contained the full name of **ENGINEER CAESAR E. QUEBEC**, along with the date of issue and his residential address, the amount that he received in Philippine currency, the name of the person who gave him the money, the purpose of the payment, the location of the subject property, and his signature.
- 15. That after payment was made, we, the complainants waited patiently for the schedule of the survey to be conducted by ENGINEER CAESAR E. QUEBEC, in order to determine the exact boundaries of the subject parcel of land owned by the complainant DOLORES T. MASAGCA. However, after three (3) long years of patiently waiting on our part as the complainants, there was only silence, no news whatsoever of a relocation/segregation survey to our detriment and prejudice. Both I and my mother patiently waited for ENGINEER CAESAR E. QUEBEC to personally visit our place, but still no concrete action plan was heard from him. We, the complainants were left to ourselves wondering what happened to our agreement with the respondent. It became clear to us then, that the respondent renege on his earlier promises and assurances.
- 16. Despite the unreasonable delay on the part of the respondent to deliver on his promise, we, the herein complainants, in good faith exhausted available means to expedite the proceedings. This included the follow ups that the complainants made by visiting the office of **ENGINEER CAESAR E. QUEBEC**, the latter assured them that all they need to do, is wait. Further, the respondent asked for an additional

TEN THOUSAND PESOS ONLY (Php 10,000.00) from the complainants for the purpose of expediting the proceedings.

- 17. That I, DESIREE T. MAGSAGCA personally gave to ENGINEER CAESAR E. QUEBEC the amount of TEN THOUSAND PESOS ONLY (10,000.00) in cash in order to expedite the proceedings for the land relocation survey. The cash was abruptly accepted by ENGINEER QUEBEC, he did not issue another acknowledgment receipt.
- 18. That after three (3) years, my mother and I came back to the office of **ENGINEER CAESAR E. QUEBEC** to follow up on the land survey proceedings, they were initially delighted when the respondent told them that there is already a title for both "Lot 992 and Abandoned Road" in the Registry of Deeds, Mamburao, Occidental Mindoro. We became quite excited to know that there is already a title for both subject parcels of land.
- 19. That the two titles were secured by the herein complainants in the Registry of Deeds with the following descriptions: LOT 992 as "ANNEX C-C1" and ABANDONED ROAD as "ANNEX D-D1."
- 20. That after eleven (11) years, I, DESIREE T. MASAGCA went to the Department of Environment and Natural Resources (DENR) MIMAROPA, Region IV, 1515 L & S Building, Roxas Boulevard, Ermita, Manila, to verify the records of LOT 992, because I was wondering why there is **NO APPROVED PLAN for LOT 992**, while ABANDONED ROAD has an approved plan. Complainant MASAGCA was issued with a CERTIFICATION by DENR dated October 4, 2019 which confirmed that there was no approved plan for LOT 992. The said certification is attached hereto as "ANNEX E" and made integral part hereof.
- 21. That after sixteen (16) years since we first spoke with **ENGINEER CAESAR E. QUEBEC** for the survey, relocation, and segregation of our two subject parcels of land, there was NO action on the part of the respondent to expedite the proceedings, despite repeated follow ups and persistently waiting for his proper disposition of our request.
- 22. That we reiterate our purpose in determining the exact boundaries and accurate description of the subject parcels of land is to

protect our rights as the legal owner of the subject property. This is to prevent third persons from encroaching on our property and prevent the unlawful usurpation of the ownership of the subject parcels of land.

- 23. That the utter disregard of ENGINEER CAESAR E. QUEBEC of his duty has caused our family (TABORA-MASAGCA) losses because third persons continue to encroach on our property without our prior consent. It is worthy to take note of the fact that there are many people in our locality that lost their property due to the acts of ENGINEER CAESAR E. QUEBEC by conspiring with known land grabbers.
- 24. That, as of the moment there are six (6) cases pending in different courts with regard to land ownership. Since third persons have unlawfully encroached on our property to our detriment and prejudice. These third persons have been in conspiracy with ENGINEER CAESAR E. QUEBEC because the former was able to secure land titles with astonishing pace and even ahead of my mother, DOLORES T. MASAGCA, who is the rightful owner of the subject properties. I suspect that ENGINEER CAESAR E. QUEBEC has ties in the higher ups of the Department of Environment and Natural Resources.
- 25. That my mother, DOLORES T. MASAGCA has a pending case for "Nullity of Title" before the Regional Trial Court (RTC) Branch 44, Mamburao, Occidental Mindoro.
- 26. That in the course of this ordeal, we came to know that an employee of the DENR cannot accept payments for land relocation/segregation survey or any other similar activities in applying for titles because the said government agency has a specific department dealing with such and proper procedures must be complied with. Further, we also came to know that a Geodetic Engineer who is working for the Government cannot perform land relocation survey, if the subject property is private land. We came to realize that a private surveyor should be the one that must perform surveying of private lands. We should not have listened to the representations of ENGINEER CAESAR E. QUEBEC.
- 27. That **ENGINEER CAESAR E. QUEBEC** violated Republic Act 6713 for dishonesty and serious misconduct, when he did not disclose to us that he is prohibited from performing land relocation survey of private lands. That he is prohibited from accepting payments or any monetary gift in order to expedite the titling proceedings which may be

tantamount to the following punishable crimes (bribery, grave abuse of authority, graft, estafa). That the act of giving titles without an approved plan is violative of the law and the dictates of procedural rules. That the very act of receiving monetary gifts and usurpation of authority, that in the very first place, he is prohibited from performing constituted grave abuse of the same. That the very act of illegally conspiring with other third persons in the issuance of titles without proper authority to the detriment and prejudice of the rightful owners thereof is the height of injustice and therefore, must be dealt with the full force of the law.

### **ARGUMENTS/DISCUSSIONS**

Respondent Caesar E. Quebec is Criminally Liable Under Section 3 (c) Republic Act 3019; Directly or Indirectly Receiving any gift, present or other pecuniary or material benefit.

Republic Act No. 3019 otherwise known as the "Anti-Graft and Corrupt Practices Act" states:

XXX XXX XXX

Section 3. Corrupt practices of public officers. In addition to acts or omissions of public officers already penalized by existing law, the following shall constitute corrupt practices of any public officer and are hereby declared to be unlawful:

XXX XXX XXX

(c) Directly or indirectly requesting or receiving any gift, present or other pecuniary or material benefit, for himself or for another, from any person for whom the public officer, in any manner or capacity, has secured or obtained, or will secure or obtain, any Government permit or license, in consideration for the help given or to be given, without prejudice to Section thirteen of this Act.

XXX XXX XXX

Respondent Caesar E. Quebec is being charged with violation of Section 3 (c) of Republic Act No. 3019. This crime has the following essential elements: (1) the offender is a public officer; (2) he has secured or obtained, or would secure or obtain, for a person any government permit or license; (3) he directly or indirectly requested or received from said person any gift, present or other pecuniary or material benefit for himself or for another; and (4) he requested or received the gift, present or other pecuniary or material benefit in consideration for help given or to be given.

In the instant case, we find that the facts and circumstances are within the contemplation of the applicable law: (1) respondent Caesar E. Quebec, a public officer, being a geodetic engineer of DENR (CENRO) Occidental, Mindoro, (2) committed the crime charged in relation to, while in the performance and taking advantage of his official functions, (3) did request or receive directly or indirectly, a gift, present or other pecuniary or material benefit in the form cash **THIRTY THOUSAND PESOS (Php 30,000.00)** in total, for himself, from both mother and daughter Dolores Tabora Masagca and Desiree Tabora Masagca, persons for whom accused Engineer Caesar E. Quebec, (4) has secured or obtained, or will secure or obtain, land titles for Lot 992 and Abandoned Road anent the relocation and segregation of two parcels of land owned by Dolores Tabora Masagca, in consideration for help given or to be given by the respondent.

It must be reiterated here; that all of the aforementioned elements concur in the instant case. Its findings on this concurrence are as follows:

"First, Quebec was in June 2005, a public officer, being then the geodetic engineer of CENRO DENR Mamburao, Occidental Mindoro.

"Second, in his official capacity as geodetic engineer of DENR CENRO Mamburao Occidental, Mindoro, he signed and issued on June 26, 2005, an acknowledgement receipt which contained a statement that he received the amount of **FIFTEEN THOUSAND PESOS ONLY (Php 15,000.00)** for the relocation survey of LOT 992 Pls-26 Maslud Paluan, Occidental Mindoro.

"Third, in his official capacity as geodetic engineer of DENR CENRO Mamburao Occidental, Mindoro, he signed and issued on June 26, 2005, an acknowledgement receipt which contained a statement that he received the amount of **FIVE THOUSAND PESOS ONLY (Php 5,000.00)** for the segregation survey of Abandoned Road, Maslud Paluan, Occidental Mindoro.

"And, fourth, Quebec requested and received the amount of **TEN THOUSAND** (**Php 10,000.00**) as additional payment in consideration of the help he gave to expedite the land survey proceedings—viz, issuance of the land titles which he would not deliver to Mrs. Masagca unless she acceded to his request. It is important to take note that there was no approved plan for the newly issued titles upon verification with the Surveys and Control Section of the Department of Environment and Natural Resources (DENR) MIMAROPA Region IV.

Respondent Caesar E.
Quebec is Criminaly
Liable for Estafa
under Revised Penal
Code

Article 315. Swindling (estafa). -Any person who shall defraud another by any of the means mentioned herein below:

### XXXXX

- 2. By means of any of the following false pretenses or fraudulent acts executed prior to or simultaneously with the commission of the fraud:
- (a) By using a fictitious name, or falsely pretending to possess power, influence, qualifications, property, credit, agency, business or transactions, or by means of other similar deceits.

It is clear from the disquisition of the facts and circumstances of this case that respondent QUEBEC is criminally liable for the crime of estafa by deceit or misrepresentation, making it appear that he possesses the authority to conduct relocation/segregation surveys which is detrimental to the public interest.

Respondent Caesar
E. Quebec Is
Criminally Liable
for Violation of
Republic Act 6713

Finally, respondent Quebec's administrative liability is very clear under Republic Act No. 6713 otherwise known as the "Code of Conduct and Ethical Standards for Public Officials and Employees."

**Section 7.** Prohibited Acts and Transactions. - In addition to acts and omissions of public officials and employees now prescribed in the Constitution and existing laws, the following shall constitute prohibited acts and transactions of any public official and employee and are hereby declared to be unlawful:

d) Solicitation or acceptance of gifts. - Public officials and employees shall not solicit or accept, directly or indirectly, any gift, gratuity, favor, entertainment, loan or anything of monetary value from any person in the course of their official duties or in connection with any operation being regulated by, or any transaction which may be affected by the functions of their office.

The 1987 Constitution spells out the basic ethos underlying public office:

Section 1. Public office is a public trust. Public officers and employees must at all times be accountable to the people, serve them with utmost responsibility, integrity, loyalty, and efficiency, act with patriotism and justice, and lead modest lives.

The fundamental notion that one's tenure in government springs exclusively from the trust reposed by the public means that continuance in office is contingent upon the extent to which one is able to maintain that trust. As Chief Justice Enrique Fernando eloquently wrote in his concurrence in Pineda v. Claudio.<sup>4</sup>

We must keep in mind that the Article on the Civil Service, like other provisions of the Constitution, was inserted primarily to assure a government, both efficient and adequate to fulfill the ends for which it has

<sup>&</sup>lt;sup>4</sup> 138 Phil. 37 (1969) [Per J. Castro, En Banc]

been established. That is a truism. It is not subject to dispute. It is in that sense that a public office is considered a public trust.

Everyone in the public service cannot and must not lose sight of that fact. While his right as an individual although employed by the government is not to be arbitrarily disregarded, he cannot and should not remain unaware that the only justification for his continuance in such service is his ability to contribute to the public welfare.

No one has a vested right to public office. One can continue to hold public office only for as long as he or she proves worthy of public trust.

Conviction rests not on the frailty of the defense but on the strength and sufficiency of the evidence of the prosecution. In this case, however, the scales of the evidence had already tilted heavily against the respondent.

### **PRAYER**

WHEREFORE, premises considered, it is most respectfully prayed that a resolution be issued finding respondent CAESAR E. QUEBEC criminally and administratively liable for Violation of Section 3, paragraph (c) of Republic Act No. 3019, as amended, Estafa under the Revised Penal Code, and for Grave Misconduct and Violation of Republic Act No. 6713, and in order to prevent the said respondent from committing further infractions of the law, be preventively suspended while the present case is under investigation.

Other relief just and equitable are also prayed.

29 November 2021 at Caloocan City, Philippines.

DOLORES T. MASAGCA Complainant/Affiant

DESIREE T. MASAGCA Complainant/Affiant

VERIFICATION and CERTIFICATION AGAINST FORUM-SHOPPING

REPUBLIC OF THE PHILIPPINES )
Caloocan City ) S.C.

We, DOLORES T. MASAGCA and DESIREE T. MASAGCA, are of legal age, married, Filipino and with residence or postal address above-stated, after having been duly sworn to in accordance with law, do hereby depose and states: That —

- 1. We are the complainants in the above-captioned case;
- 2. We have caused the preparation of the foregoing *Complaint-Affidavit* and I have read and understood the same and all the contents thereof are based upon my personal knowledge and as culled from authentic records;
- 3. We certify that we have not commenced any action or proceeding involving the same issue/s in the Supreme Court, the Court of Appeals, or any other tribunal or agency.
- 4. If we should thereafter learn that a similar action or proceeding has been filed or is pending before the Supreme Court, the Court of Appeals, or any other tribunal or agency, we undertake to report the fact to this Honorable Court/Office within five (5) days from the date I obtained such knowledge or received such information.

Dolores T. Masagca

Affiant

Desiree T. Masagca

Affiant

SUBSCRIBED AND SWORN to before me, a Notary Public for and in TAGUIG City this NOV 2 7 2021 the of November 2021 by Dolores T. Masagca and Desiree T. Masagca exhibiting to their, with signature and photograph as competent evidence of identity.

### **ADMINISTERING OFFICER**

Doc. No. <u>75</u>; Page No. <u>/4</u>; Book No. <u>J</u>; Series of 2021.

ATTY. HORATIO DANTE MAURICIO
NOTARY PUBLIC FOR TAGUIG CITY UNTIL DEC. 31, 2022
IBP LIFETIME NO. 02089 RIZAL CHAPTER
PTR NO. A-5248365 / 06-24-2021 TAGUIG CITY
MCLE NO. VII-0003562
GRD. FLR. SUNSHINE MALL ARCA SOUTH, TAGUIG CITY

44



#### OFFICE OF THE SENIOR CITIZENS AFFAIRS City of Taguig



DOLORES T. MASAGCA 21 Quirino St., Zone 6, South Signal, Taguig City

02-Jun-50

05/27/2021 DATE OF ISSUE

02-28-35841-14 CONTROL NO.

SIGNATURE / THUMBMARK

THIS CARD IS NON-TRANSFERABLE AND VALID ANYWHERE IN THE COUNTRY



#### REPUBLIC OF THE PHILIPPINES Unified Multi-Purpose ID



GRN-0033-0873743-8

MASAGCA DESIREE

TABORA ALVEST HEREOFER TO STATE OF THE STATE OF THE

- Benefits & Privileges under Republic Act No. 9994

  \*Free medical and dental, diagnostic and laboratory services in all government facilities.

  \*Free vaccinations for indigent senior citizens subject to guidelines issued by DOH.

  \*20% discount & exemption from VAT, IF APPLICABLE, on the sale of the following goods and services based on the regulations issued by the Department of Finance through the Bureau of Internal Revenue.
- On the purchase of medicines including influenza and pneumococcal vaccines, and such other essential medical supplies, accessories and equipments, medical and dental services in private facilities and professional fees of attending physicians in all private hospital, medical facilities, out-patient clinic & home health care facilities.

- In all fare for domestic air, sea travel, and public land transportation and railways.

   In all foldels, restaurants, and similar lodging establishments.

   On admission fees charged by theaters, cinema houses, concert halfs, circuses, carnivals and places of culture, leisure and amusement.

Other benefits and privileges as provided under R.A. No. 9994.

Only for exclusives use of Senior Citizens, Abuse of privileges punishable by law,
Persons and Corporations violating R.A. 9994 shall be penalized.

LINO S CAVETANO CITY MAYOR

905.4.202

# Annex " A lat 990

DATE:	C JUNE 200
1, Mr./Mrs. CRESEN E DUGBER	who's signature
appear below is presently residing at Payom pon	The Control of the Co
	RECEIVED the sum
of FIFTERN THNEAND PESOS	(Php 15,000 90
from Mr./Mrs. PULCIPS T. MASAGCA this V	And the second s
2005. as a full / partial payment of MSUO CATION	
67 992, BU- 4 AT MACUO	pruma cec. 100
FORM OF PAYMENT	
CASH By:	BANE QUEBON
7	nture Over Printed Name

	DATE: 26 JUNE WIT
1, Mr./Mrs. CAPEAR E. PUEB	who's signature
appear below is presently residing at proyon	DON MANJUNE
U. MINDO/TO	RECEIVED the sum
of FIVE MOUSAND MESS	(Php 5 000 g)
from Mr./Mrs. POLOURE T. MALAGER	this 14 th day of Jone 300
2005. as a full / partial payment of 486006	ATION LINEY OF.
ABANDONED MORD AT MAS	GOD BOWAN CEL MINDOL
FORM OF PAYMENT	By:
CASH	(ARAA T BURNO
CHECK	Signature Over Printed Name
	CARODETTIC ENGINEER

PORME PARYONG PANGHUKUMAN BUG, 54-D (Basel Harry 1994)

Aktaz Zy Pahina Z

SN Blg. 422310

MARK IN THE RESERVE

REPUBLIKA NG PILIPINAS
KAGAWARAN NG KATARUNGAN
PANGASIWAAN SA PATALAAN NG LUPAIN
PATALAAN NG MGA KASULATAN AT ARI-ARIAN SA
LUNGSOD/LALAWIGAN NG

# Katibayan ng Orihinal na Titulo

nig. 27-16400 ...

Pinagkasunduan ayon sa Seksyon 103 ng Atas sa Patalaan ng Arisarian (Atas ng Pangulo II/g. 1374).
alinsanod sa patente na pinalabas ng Pangulo ng Pilipinas. Alinsanod sa patente na pinalabas ng Pangulo ng Pilipinas.

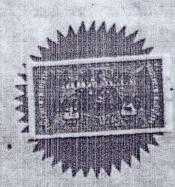
taong sa pangulo ng Pangulo ng Pilipinas.

taong sa pangulo ng Pangulo ng Pilipinas.

at nokatala sa mga kasulatan ng gaya ng mga sumusunod.

### 

SA LAHAT NG MAKATUTUNGHAY NG KASULATANG ITO, BATH	
Mipolito Mesugoa	at nakotiro sa
gamap nang nakatupad sa lahat ng mga kasuhayon at kinakailangan ng talak Republika Kabasasta VII ng Batas Komunsselt Blg. 141, ayon sa parkakasung a pakakasung bangkalash ja Di-Patenteng ita ang hipaine nasa So-Kaslud, Bray, Pabille, iy tsakin, na may hanggana mung kuwadrada, na ngayot ng tiyakang may hanggana	phinamy sukar ra in ar inilalarawan
sa likod nito, gayon pa man na sasailalim sa mga tadhana ni palisiwa 118 na nagtatakua o malifran kung sa kapakanan ng pamahaluan o alimba. Ita sangay, mga yunit, o mga u ang lupaing natamo ay hindi masairing mapasa o andi sasailalim sa pataw na sagutin (5) taoni mula sa persa ng patente, ai sa mga bakson 119, 121, 122 at 124 ng Batas Ko, ayon sa pagkakasusog at ang karapagat ng palmahaluan na pangasiwan at pangalupaan o malagpisan doon sa koob ng limaga. Ita meuta sa persa ng pagpapalahas ng patente, sa t man, na ang pinagkaboban Qada say ng ma malagpagmana ay maaaring pumutol at gumum kahoy na magaring kailangan asa kan haloob sa akin ng bahang NASALUNAYAN STO, at sa bisa ng kapangyarihang kaloob sa akin ng bahang NASALUNAYAN STO, at sa bisa ng kapangyarihang kaloob sa akin ng bahang NaSALUNAYAN STO, at sa bisa ng kapangyarihang kaloob sa akin ng bahang ng Pilinings sa pamamagitan nito y gus	istilasyon nilo, na istilasyon nilo, na istilasyon nilo, na istilang limang momenti Blg. 141 ing miga kahoy na sauhuli, gayon pa it ng nahanggit na as. AKO, SI awang paténte ang
mga kasulatang ito as ikinintal ang tatak ng Republika ng Pilipinas.  Nikspelaan sa Vamburgo, Cec. Hindoro nguyang ika- sa taon ng Aling Panginoon, labinsiyam na raan at	4 7018 nr



#21 Quirino St., Zone 6, Signal Village, Taguig City (Tiraban ag May-an) PANGULO NG PHIPINAS

OAC (FERSA)

Cabutahi sa "Taiaan ng Kasalanan" ng Lalawigan Lungsod ng Radamatah. It ndesira ahasawan sa kadhana ng Seksion 103 ng Atas ng Pangulo Big 1529, ngayong ika.

MARIEL A PONCO

Pakina ....

### (PAGLALARAWANG TERNIKAL)

Lot No. 992, Pla-26

Decimaling at a point sarked "I" of Lot No. 992, Fls-26 beings 3 14-23 E. 12,042.22 N. from MIN No. 1, Flo-26 (Phil came-You) Paluan Public Land Subdivision to corner 1, thence: N 30-56 V. 466.88 M. to point 2; N 49-35 E. 40.93 N. to point 3; 3 39-09 E. 521.54 M. to point 4; S 79-29 W. 122.68 M. to point 1; point of beginning.

Containing on area of THIRTY FOUR THOUSAND EIGHT HUMBED THIRTIEN (34,813) SQUARE RETERS.

All points are marked on the ground by the old Ple- and P. S. Cyl. Conc. None 15 x 60 cm.

Planes (Philouse Foe) Paluen Public Land Subdivision; on the NE along line 3-4 by Abandaned Road; and on the South along line 4-1 by Lot 823, Flanes (Philouse Foe) Paluen Public Tand Subdivision.

Bearings true.

The survey of this lot was executed in accordance with law and existing rules and regulations promulgated thereunder by Geodetic Engineer Leoncio Dacamay on July 20, 1953 - Pebruary 25, 1954 and was approved on March 16, 1956.

Note: This lot is covered by FPA No. 045107-383-A.

Checked/Investigated/ Final Report/Submitted by:

Certified Correct:

BALMADOR DA LUMBI Mandalum Aband 1927

TALLET NATED 1994

DAESAR E. QUEBRO

Goodotia Pogineca

Lond Mungament Officer III

Board long Annex "

PODMICLARYONG PANGHUKUMAN BLG. 54-D

SN Hig. 868442

KAGAWARAN NG KATARUNGAN PANGASIWAAN SA PATALAAN NG LUPAIN PATALAAN NG MGA KASULATAN AT ARI-ARIAN SA LUNGSOD/LALAWIGAN NG SOOLUNIGAL MINIOR

Katibayan ng Orihinal na Titulo

Pinagkasunduan ayon sa Seksyon 103 ng Atas sa Patalaan ng Ari-arian (Atas ng Pangulo Big. 1529), alinsungal sa patense na pinalabas ng Pangulo ng Pilipinas, sa 1500 (100 noong ika-alinsunga sa patense na pinalabas ng Pangulo ng Pilipinas, sa 1500 (100 noong ika-alinsunga sa 1500), at nakatala sa mga kasulatan ng gaya ng mga sumusunod:

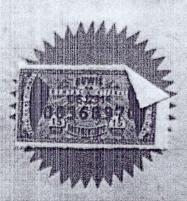
> KAGAWARAN NG KAPALIGIRAN AT LIKAS NA KAYAMANAN KALOOB NA PATENTE BLG. J. A. 5. 1 0 7 - 1 3 - 1

SA LAHAT NG MAKATUTUNGHAY NG KASULATANG ITO, BATE Filipino. ganap nang nakatupad sa lahat ng mga kondisyon at kinakailangan ng Rahat ng kwalipikasyon at kabanata VII ng Batas Komonwelt Big 141 ayon sa pagkakasusog as intankakaloob sa pamamagitan ng Di-Patenteng ito ang lupaing nasa Brey-Tubili, Paluan, Occ. Bandoro na may kabunang sukat na metro kuwadrado, na ngayon na tiyakang may hamay kabunang sukat na Dolores T. at nakatira sa sa likod nito, gayon pa man na sasailalim sa mga tadhana na sakrifon 118 na nagtatakda bukod sa iba pa, na maliban kung sa kapakanan ng pamahalaan o alimmod buta sangay, mga yunit, o mga institusyon nito, na ung lupaing natamo ay hindi maaaring mapasadha i hindi sasailalim sa pataw na sagutin sa loob ng limang (5) taon mula sa petsa ng patente, at sa nga Salayon 119, 121, 122 at 124 ng Batas Komonwelt Blg. 141, uyon sa pagkakasusog at ang karapatan ng pamahalaan na pangasiwaan at pangalagaan ang mga kahoy na matagpuan doon sa loob ng limang pamahalaan na pangasiwaan at pangalagaan ang mga kahoy na matagpuan doon sa loob ng limang pamahalaan na pangapapalabas ng patente, sa pasubali, sayon na uyon sa pagkakasusog at ang karapaiaa ng pamahalaan na pangasiwaan at pangalagaan ang mga kahoy na matagpuan doon sa loob ng limana (Pisun mula sa petsa ng pagpapalabas ng patente, sa pasuhali, gayon pa man, na ang pinagkalooban o kangan mga tagapagmana ay maaaring pumutol at gumamit ng nabanggit na kahoy na maaaring kailanganlif ta kanilang pansariling pangangailangan.

BILANG KATUNAYAN NITO, at sa bisa ng kapangyarihang kaloob sa akin ng batas, AKO, SI
BENIGNO 5. AQUINO. III., Pangulo ng Pilipinas, sa pamamagitan nito'y ginawang pateme ang mga kasulatang ito at ikinintal ang tatak ng Republika ng Pilipinas.

Nilagdaan sa Kamburao, Occ. Mindoro ngayong ika- OCT 10 2013 ng

sa taon ng Ating Panginoon, labinsiyam na raan at.



Signal Vill., Inguin City (Tirahan ng May-ari)

SA BISA NG KAPANGYARIHAN NG PANGYLONG PILIPINAS

ESPEJO, JR.

Nakatala a "Talaan ng Kasulatan" ng Lalawigan/Lungsod ng Assidental Mandpro. alinsunod sa tadhana ng Seksyon 103 ng Atas ng Pangulo Blg. 1529, ngayong ika-

JUNY C. LEGASPI

Pakina

# (PAGLALARAWANG TEKNIKAL)

# Lot No. Plan F. F-045107-321

Beginning at a point marked "1" of Lot No. Plan F. F-045107-321, being: S 14-22 E, 11,638.32 M. from BLLM No. 1. Pls-26 (Philcusa-Foa) Paluan Public Land Subdivision to corner 1, thence:

S 39-09 E, 252.70 M. to point 2; S 38-47 E, 205.45 M. to point 3; S 79-29 W, 66.00 M, to point 4; N 39-09 W, 230.00 M. to point 5; N 39-09 W, 206.07 M, to point 6; N 60-00 E, 60.00 M. to point 1; point of beginning. point of beginning.

Containing an area of TWENTY SIX THOUSAND THREE HUNDRED SEVENTY ONE (26,371) SQUARE METERS.

All points are marked on the ground by the old Pls. P. S. Cyl. Conc. Mons 15 x 60 cm.

Bounded on the NE along lines 1-2-3 by Public Land; on the SE along line 3-4 by Lot 823; on the SW along lines 4-5-6 by Lot 992, both of Pls-26 (Philcusa-Foa) Paluan Public Land Subdivision; and on the NW along line 6-1 by Public Land along line 6-1 by Public Land.

Bearings true.

The survey of this lot was executed in accordance with law and existing rules and regulations promulgated thereunder by Geodetic Engineer Caesar E. Quebec on December 20, 2006 and was approved on July 20, 2007 30, 2007.

Note: This lot is covered by F.P.A. No. 045107-321 and is equivalent to Lot No. 1874, Pls-26.

Checked\_by:

ALVADOR R. LUMABI

Survey Aide JA

Investigated/Final Report/Submitted by:

LUZVIMINON P. YGAR. DPLI

Certified Correct:

FAMILES CAESAR E. QUEBEC

Engineer III

Chief, Land Management Service

MARIEL A. PONCE eye-register af Deeds

(Karugiony sa Karagdagong Paliana



Republic of the Philippines
Department of Environment and Natural Resources
MIMAROPA Region



### CERTIFICATION

This is to certify that as per verification from the records on file in this Office, there is no survey plan submitted for Inspection, Verification, and Approval of Survey (IVAS) on Lot No. 992, Pls – 26 located at Paluan, Occidental Mindoro.

This certification is issued upon the request of Ms. Desiree T. Masagca for whatever legal purpose it may serve.

Given this 4<sup>th</sup> day of October, 2019.

JOCELYN A SARILE
OIC Chief, Surveys and Control Section

MR-IV-B (MIMARUPA) October 3, 2019 Engr Saile,

ph. verify and prepare

with freatish

thanks

y wising Mr. Roman Legapi I would like to request in your good applie an approved Plan of lot 992, PLS-76, located at Marlad, Bryg. Tabili, Potaga, Oce. Mindoo. Based on your records That there is no approved Har. Phase kirdly 188 ne a Certification regardies this nather. I'm going to used of for ligal. Thank your. Strenely your,

DESINTE Y. MASAGGA

Tamie là In